WELCOME!

EXECUTIVE STEERING COMMITTEE (ESC) MEETING

- *Choose your phone or computer speakers/microphone for audio. If you use your phone, please mute your computer speakers to prevent sound feedback when you speak. This meeting is being live captioned.*

- *ESC members will be muted at the start of the meeting and when not speaking.*

- *Public observers will remain muted throughout the meeting.*

- *If you experience technical difficulties, call or text Corrinne at 504.905.2892 and she will assist you as soon as possible. Thanks!*
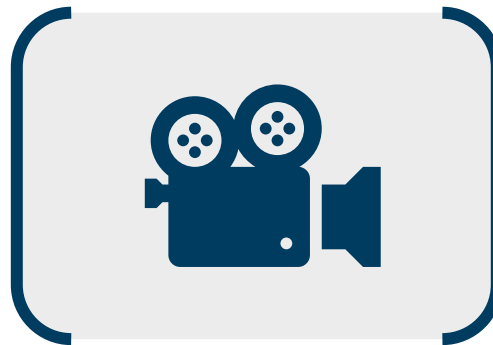
Welcome

» Zoom review

» For today

Note: This meeting is being livestreamed and recorded and will be posted on ODOT's YouTube page.

Restorative Justice | Community Input | Mobility Focused | Climate Action & Public Health

Zoom Participant Review

» Please raise your hand to speak - please remain on mute until recognized

» ESC: Please keep your video on

» Others: Please keep your video off unless speaking

Restorative Justice | Community Input | Mobility Focused | Climate Action & Public Health
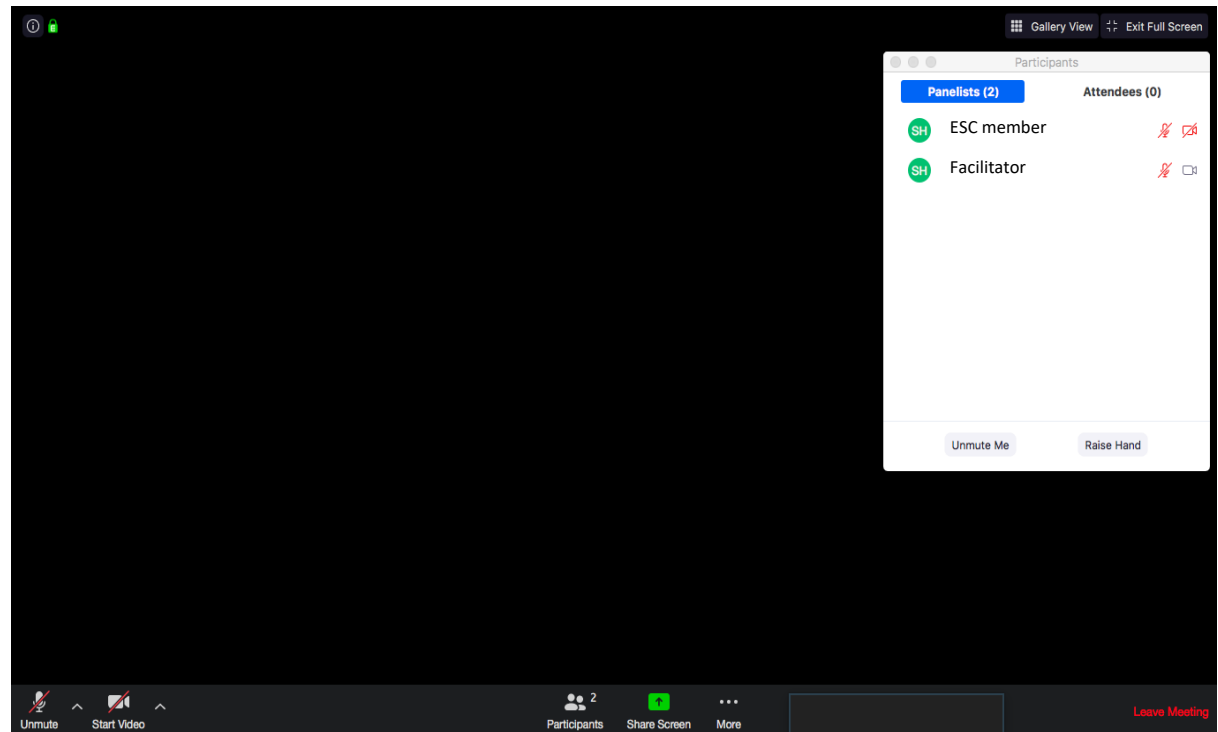
For Today

» **We are livestreaming** and **recording** today's meeting, which is also being live captioned. What you say is part of the **public record**. The recording will be publicly available tomorrow.

» Public attendees: Please use the "raise hand" feature if you wish to speak during the brief Public Comment period.

» Public comments may be emailed to info@I5RoseQuarter.org with the subject line **ESC Public Comments** or left via voicemail by calling **503-470-3127**.

Technical issues?
Text or call Corinne at:
504-905-2892

Public Comment

To make a comment, please dial: 971-247-1195

Enter the webinar ID: 859 0222 9234
Enter the webinar passcode: 254613

1. Dial *9 to raise your hand.
2. After you are invited to speak, dial *6 to unmute yourself.

To make a live comment via Zoom, please click: "Raise Hand" 🤚 in webinar controls. After you are invited to speak, click the "unmute" button.

The host would like you to unmute

Stay Muted   Unmute

Agenda

» Welcome, Introductions, Values, Principles of Agreement

» Public Comment

» Director's Update

» Independent Cover Assessment

  » Proposed Charter Amendments

  » Assessment Framework Introduction

  » Preview of Work Session #1

» Next Steps

Values

- Restorative Justice
- Community Input and Transparent Decision-Making
- Mobility Focused
- Climate Action and Improved Public Health

I-5 ROSE QUARTER
IMPROVEMENT PROJECT

7 Principles of Agreement

1. Your voice matters
2. Speak your truth
3. Listen for understanding
4. Deal with issues not with people
5. Experience discomfort
6. Remain respectfully engaged
7. Expect & accept non-closure

PUBLIC COMMENT

I-5 ROSE QUARTER
IMPROVEMENT PROJECT

Public Comment
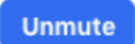
» Raise your hand if you wish to make a public comment

» Focus your comments on today's meeting topics

» Speakers will have up to 1 minute for their comment – speakers will be notified when 10 seconds remain, and muted at "time"

» To provide more extensive comments on today's meeting, see the options on page 1 of your agenda

To make a live comment via phone, dial: 971-247-1195

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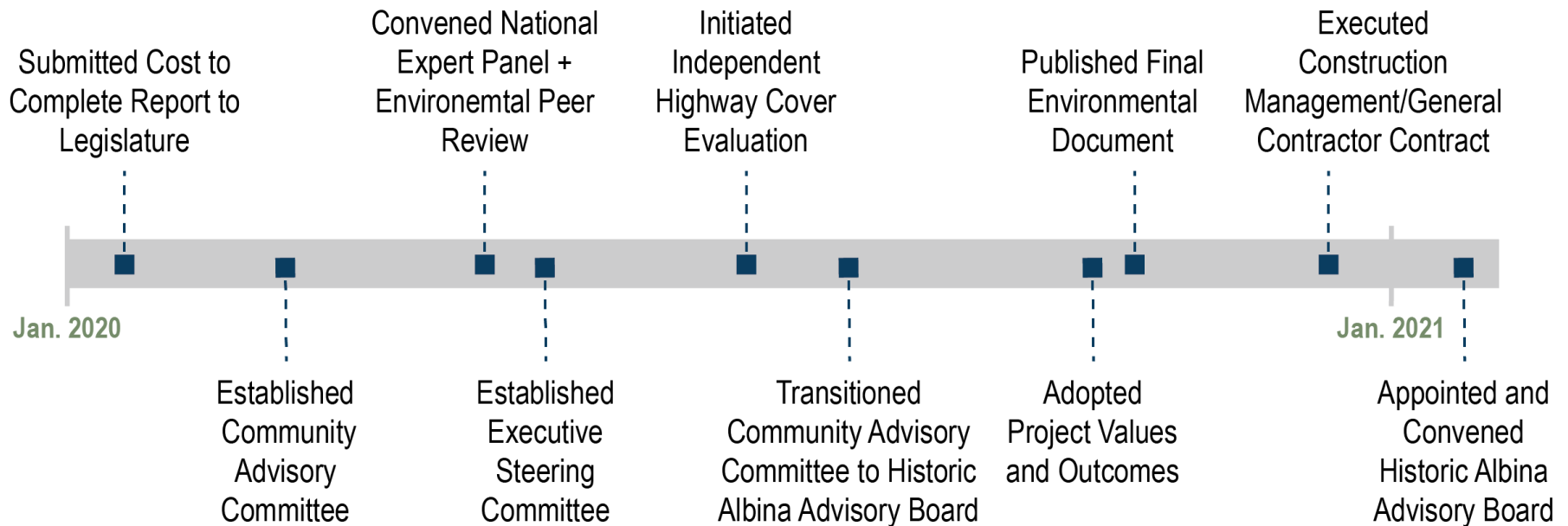After you are invited to speak, click **Unmute**

DIRECTOR'S UPDATE

I-5 ROSE QUARTER
IMPROVEMENT PROJECT

Historic Albina Advisory Board January Meeting Update

2020 Year in Review: Key Milestones

Submitted Cost to Complete Report to Legislature

Convened National Expert Panel + Environemtal Peer Review

Initiated Independent Highway Cover Evaluation

Published Final Environmental Document

Executed Construction Management/General Contractor Contract

Jan. 2020

Jan. 2021

Established Community Advisory Committee

Established Executive Steering Committee

Transitioned Community Advisory Committee to Historic Albina Advisory Board

Adopted Project Values and Outcomes

Appointed and Convened Historic Albina Advisory Board

2020 Engagement: What We Did

Restorative Justice | Community Input | Mobility Focused | Climate Action & Public Health

2020 Engagement: How We Did It

2,300+ online open house participants

900+ survey respondents (2 surveys)

400+ businesses canvassed

17 committee meetings

5 community based organization meetings

2020 Engagement: What We Heard

- Need for more community involvement and representation

- Support for economic development opportunities

- Desire for restorative justice elements

- Desire for community cohesion elements

- Support for climate action and health outcomes

- Need for safety and mobility improvements

- Concerns about the project

Taking Action on Community Input

- Historic Albina Advisory Board

- Construction Manager/General Contractor
  - Contract specifications and workforce goals

- Continue intentional engagement strategies

- Accountability matrix

- Performance measures

Q&A

DISCUSSION

January 25th,
2021

ESC Meeting

ODOT // I-5 Rose Quarter Improvement Project

Independent Cover Assessment

ZGF

I-5 ROSE QUARTER
IMPROVEMENT PROJECT
INDEPENDENT COVER ASSESSMENT

Agenda

ESC Role

Directing the Independent Highway Cover Assessment consultant team in assessing the highway cover design and recommending scenarios to be presented to the OTC for direction and approval.

HC3 Role

The HC3 will serve as the staff working group to support the Independent Cover Assessment Team's development and refinement of the three development scenarios and to review and provide input on the deliverables (to be considered by) the ESC and OTC.

ICA Role

The consultant team is solely responsible for the analyses developed and presented to the ESC, and will frame decisions, but not make recommendations.

Process +
Milestones

CONSULTANT TEAM KICKOFF

- Background Research
- Interviews

FALL 2020

- Prepare Case Studies
- Develop Development Assessment Framework
- Test Against NEPA EA

ESC INTRODUCTION

- Process Introduction
- Interviews

WINTER 2020/21

- Refine Development Assessment Framework
- Create Scenario One & Scenario Two

WORK SESSION 1
LISTEN / ASSESS

- Draft Development Assessment Framework
- Share Preliminary Assessment of NEPA EA
- Share Case Studies
- Gather Ideas for Scenarios

- Refine Scenario One & Scenario Two
- Create Scenario Three
- Prepare Cost & Constructability Memo
- Prepare Governance & Finance Strategies

SPRING 2021

RECOMMENDATIONS TO OTC

OTC DIRECTION TO RQIP TEAM

WORK SESSION 2
IDEATE / GENERATE

- Share & Evaluate Scenarios One and Two
- Gather Feedback for Scenario Refinement
- ESC Recommendation on Scenario Three

WORK SESSION 3
EVALUATE / REFINE

- Share New & Revised Scenarios
- Review Cost & Constructability Memo
- Review Governance & Finance Strategies
- Consider ESC Recommendations to OTC

OREGON TRANSPORTATION COMMISSION MEETING

SUMMER 2021

CONSULTANT TEAM ACTIVITIES

Community Workshops

ESC Meeting

HAAB Meeting

22

Facilitation Needs Assessment Implementation

15 min

Facilitation Needs Assessment
Proposal for ESC Oversight of ICA

- Do not formally expand membership of the HC3.

- **Form a new joint subcommittee** of the ESC and HAAB responsible for deeper oversight of ICA:

  o ESC and HAAB will each appoint 2-3 members.
  o ICA team will facilitate a standing monthly meeting, and impromptu meetings as necessary.
  o HC3 meetings will be open to subcommittee.
  o The ESC and HAAB facilitators will participate for coordination purposes.

ICA Independence and Joint Subcommittee

1. **Independent Cover Assessment Independence and Oversight**

   A. ICA Team Independence

   B. Joint Subcommittee on the Independent Cover Assessment

   C. ICA, HC3 and Joint Subcommittee Roles in the ESC Charter

Restorative Justice | Community Input | Mobility Focused | Climate Action & Public Health

Work Session 1

15 min presentation

-

30 min discussion

Work Session 1
Framing

The ICA community engagement process/work sessions will help the team understand **what type of uses, spaces and character** are most important to Black historic Albina community members. It will help **inform and create a new sense of community place and belonging in the design of the highway covers that meets restorative justice goals**.

Work Session 1
Purpose

The community vision will inform the development of the design program and scenarios and the outcomes that are most important to evaluate these scenarios.
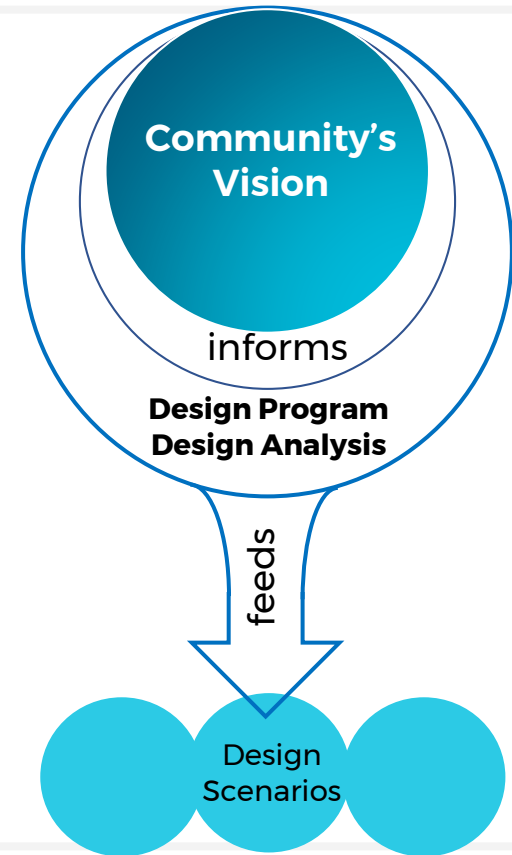
Work Session 1
Goals

- **Learn** the things that are most important to the community.

- **Share** ideas and tools for what makes a vibrant neighborhood and potentially provides restorative justice.

- **Use** examples of other precedents to inform what can happen on and around the highway covers in the Rose Quarter neighborhood.

- **Prioritize and validate** outcomes that are most important to community participants to set the table for achieving restorative justice in redevelopment of this neighborhood.

Work Session 1

What Outcomes Should Be Achieved by the Development Scenarios to Provide Restorative Justice?

Some Outcomes Already Identified by ESC/Community that Could Provide Restorative Justice for this Project and Neighborhood:

- Community Wealth

- Community Health

- Community Cohesion

Work Session 1
Question

Wealth Creation:

I-5 and urban renewal projects displaced Black and other Albina residents and businesses, which stole their opportunity to build wealth over time. The community has said that wealth creation is a critical aspect of restorative justice.

Of the following options for wealth creation, which do you feel are most important to a revitalized neighborhood in the Rose Quarter? Which do you think make the most sense to provide on the I-5 covers?

- Community-owned business spaces
- Affordable housing (to rent and own)
- Food cart pods for Black/BIPOC businesses
- Indoor marketplace for Black/BIPOC businesses
- Job training/resource center
- Childcare
- Write your own

Work Session 1
What Creates Community Wealth?

Community-owned small businesses with widened sidewalks
Avenue of Fashion, Detroit, Michigan

Active streetscapes
Avenue of Fashion, Detroit, Michigan

Food cart pods and/or indoor markets
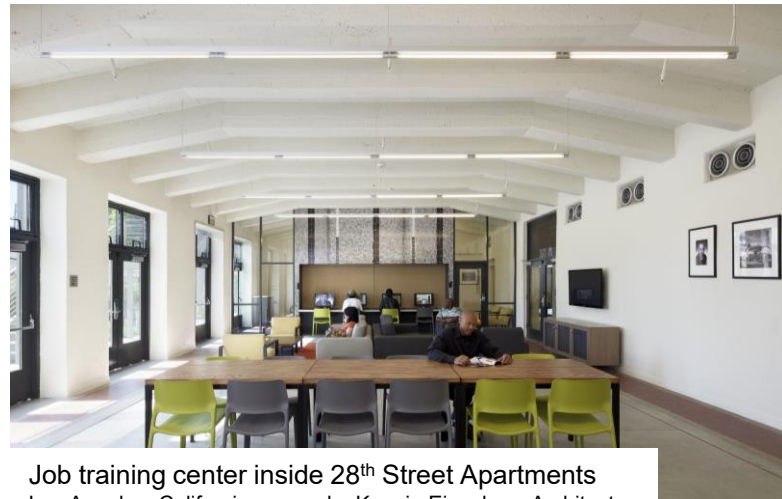
Job training center inside 28th Street Apartments
Los Angeles, California   by Koenig Eisenberg Architects

Work Session 1
What Creates Community Wealth?

Hancock Lofts - High-quality Affordable Housing
West Hollywood, California   by Koenig Eisenberg Architects

Little Aviators Child Care Center
Lawndale, California   by RAW International

Work Session 1
Question

Community Health:

The community has said community health is a critical aspect of restorative justice.

Of the below options for community health, which do you feel is the most important to provide in the Rose Quarter neighborhood? Which do you think makes the most sense to provide on the I-5 covers?

- Culturally-responsive health care facilities (example: Avel Gordly Center for Healing)
- Access to parks and natural environments
- Active recreation space
- Community gardens
- Local fresh food market
- Write your own

Work Session 1
What Creates Community Health?

Culturally-responsive health care, Portland Oregon

Access to natural environments

Community gardens
MudBone Grown LLC, Portland Oregon

Downtown outdoor active recreation
Detroit, Michigan

Work Session 1
What Creates Community Health?

Philadelphia Farmers' Market
Philadelphia, Pennsylvania   Photo by R. Kennedy for Visit Philadelphia

Year-round indoor active recreation inside 28th Street Apartments
Los Angeles, California   by Koenig Eisenberg Architects

Work Session 1
Question

Community Cohesion:

I-5 and urban renewal projects displaced Black Albina residents and businesses, which damaged social networks of mutual aid, severed a sense of ownership of place, and community cohesion. There are several projects around the country as well as here in Portland that aim to rebuild social cohesion for Black communities.

Of the below options, which do you feel could be the most impactful in the Rose Quarter neighborhood?
Which do you think makes the most sense to provide on the I-5 covers?

- Black-created, black-celebrating public art
- Community gathering and event spaces
- Urban realm that communicates community identity and aesthetics
- Black History Museum, cultural center, interpretive signage that showcases the past and present Black presence in Albina and Portland
- Write your own

Work Session 1
What Creates Community Cohesion?

Community Gathering Space
Washington D.C.   by ZGF

Public Black Artist Installation
Charles Wright African American Museum, Detroit, MI

Destination Crenshaw - Urban Realm that
Celebrates Community Identity
Los Angeles, California   by Perkins & Will

Civil Rights Trail - Historic Interpretive Signage
Birmingham, Alabama

Work Session 1
What Creates Community Cohesion?

Community Artist Residencies
YGB Portland: Art Saved My Life - METRO Placemaking Grant; Portland Oregon

Youth Arts and Culture Opportunities
Morpheus Youth Project - METRO Placemaking Grant; Portland, Oregon

Work Session 1
Questions

Questions for Community:

- What types of spaces, places and features would be included in a neighborhood that you feel a sense of belonging in? Which of these would you want to have created on the highway covers that would once again provide a sense of place and belonging for you?

- What types of spaces, places and features do you think would best provide restorative justice for the Black community and others displaced?

- What outcomes does the community think will provide restorative justice on the proposed highway covers short and long term?

Work Session 1
Format

20 min

Welcomes & Tech Check

Check In / Get Settled / Hellos

Q/A & Tech Support
Familiarize with
Zoom and MIRO Board

30 min

Presentation (part 1)

Introduce team
Virtual mtg protocols
Workshop Format & Goals

Presentation (part 2)
Project To-Date At-A-Glance
    Project Schedules – ICA vs. I5RQ

Overview of I-5RQ project context
    Project Site Extents
    Precedents

Set the Discussion Stage
    Break-Out Room Format & Goals

~ 5-minute break ~

Work Session 1
Format

50 min

Break-Out Room Discussions

Discussion on Values & Goals

    What is relevant?

    What is missing?

    Prioritization

Precedents/idea images per Topic

    What is relevant?

    What is missing?

    Hopes & Dreams

30 min

Report Back to Home Room

What We Heard

Discussions

10 min

Wrap Up & Next Step

Workshops Schedule

Thank You!

Will mail you gift cards!!

Work Session 1
Discussion

Questions for ESC:

- Do you agree with the framing and goals for Work Session 1?

- Are there other specific images / precedents were discussed previously that should be highlighted in our community workshops?

- Anything else you'd like to see ICA accomplish in Work Session 1 that we haven't presented?

~5-minute break~

Development Assessment Framework

15 min presentation
-
25 min discussion

Development Assessment Framework
Purpose

- Evaluate how well development scenarios serve community goals.

- Empower reviewers with the information they need to make decisions.

- Co-create with the community in Work Session 1.

Development Assessment Framework
How Outcomes Inform Design

Example from Director Park

= outcomes desired by the community

VISION
Hotel
Job Diversity
Food
Play
Trees
Events
Pedestrian Priority
Seating
Water
Green Streets

Development Assessment Framework
How Outcomes Inform Design

Example from Director Park

= design opportunities that serve the community's vision

DESIGN

Hotel

TriPartite Design

Glass Canopy

Chess

Grove of Trees

Raised Stage

Red Brick Pavers

Movable Chairs

Circular Fountain

Green Streets

Development Assessment Framework

Identify Community Goals $\longrightarrow$ Evaluate Scenarios

Outcomes	Themes	Opportunities	Metrics
From ESC, Work Sessions, Contract, and Record Review	Outcomes organized into the Development Assessment Framework	ICA Development scenarios explore how to achieve outcomes	Measure how well we've achieved outcomes
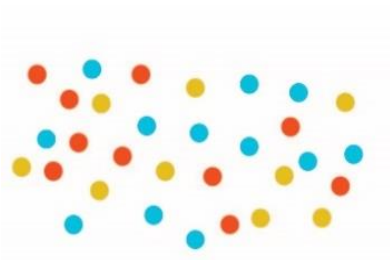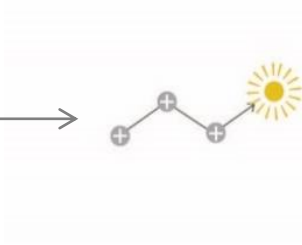
Development Assessment Framework
In Context

ESC Values and Outcomes   Contract Requirements   Record Review   ESC Guidance   Work Sessions Results

Development Assessment Framework

ICA team uses this to evaluate development scenarios

Decision Table

ESC uses this to decide which development scenarios best align with community goals
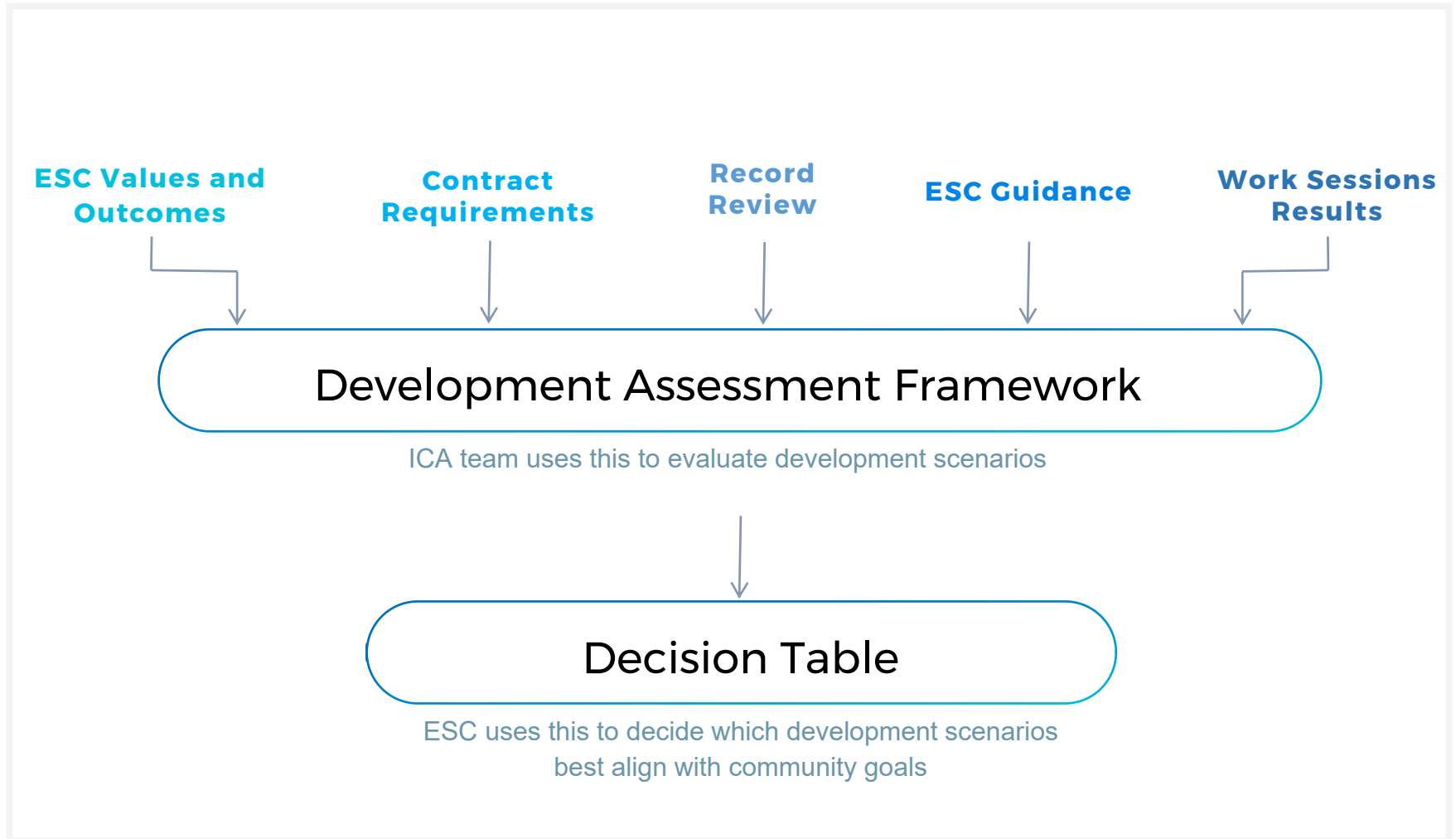
Development Assessment Framework

ESC Values

Restorative Justice		Community Input and Transparent Decision-Making		Mobility Focused		Climate Action and Improved Public Health		?
Create community stability	ICA Assessment	**Community Governance**	ICA Assessment	**Reduce congestion**	ICA Assessment	**Improve air quality**	ICA Assessment	
existing affordable housing preserved		increase in access to decision-making for communities impacted by systemic racism		local congestion reduction		air quality improvement within the API		
existing affordable commercial space preserved		increase in access to future decision-making for communities impacted by systemic racism		state / regional congestion reduction		air quality improvement at Harriet Tubman Middle School and Lillis-Albina Park		
existing community spaces preserved		enduring means to monitor and reinforce community-involved decision making		**Encourage multi-modal travel**	ICA Assessment	emissions reduction		
Increase access to family wage jobs, healthcare, and education	ICA Assessment	effectiveness of agreements to create transparency in decision-making and prioritize improvements		level to which multi-modal travel is prioritized over vehicular travel		air quality at other key community sites (open spaces, school sites, housing sites, cultural sites)		
access to family-wage jobs		**Foster public-private partnerships**	ICA Assessment	**Foster safer travel for all users**	ICA Assessment	**Address climate change**	ICA Assessment	
access to healthcare		opportunity for public-private partnerships		safer travel for pedestrians		greenhouse gas reduction		
access to education				safer travel for transit users		ability to meet climate action goals		
Increase access to affordable housing to own and rent	ICA Assessment			safer travel for cyclists		community resilience to climate change		
affordable homes to own				safer travel for local street drivers		**Improve access to open space**	ICA Assessment	
affordable homes to rent				safer travel for highway users		amount of new open space		
quality of homes				**Foster connectivity**	ICA Assessment	amount of restored open space		
Increase access to affordable business space to own or lease	ICA Assessment			increase in connections for pedestrians		ability of open space to support community functions (supports children and families, large-scale gatherings like concerts, etc.)		
affordable business spaces to own				increase in connections for transit users		ability of open space to support ecological functions (stormwater management, biodiversity, pollination)		
affordable business spaces to lease				increase in connections for cyclists		diversity of open spaces		
Wealth Creation for the Black Community	ICA Assessment			increase in connections for local street drivers		connections between open spaces		
opportunities for Black-owned businesses to thrive				improvement to access points for highway users		**Create healthy environments**	ICA Assessment	
urban renewal resources leveraged for those historically harmed				prospective electric and autonomous vehicle availability and viability		noise reduction within the API		
ability to develop on high-visibility streets				**Improve operational capacity**	ICA Assessment	induce wholeness and wellness within the Black Community through reductions in stress		
cost/benefit (cost of the project vs. benefit to the Black community)				travel time of goods movement for local businesses		noise at key community sites (open spaces, school sites, housing sites, cultural sites)		
real estate development potential on highway covers				travel time of goods movement for regional / statewide businesses		water quality		
relative value of the development scenario				**Connect to Job Centers**	ICA Assessment	high-speed road danger within the API		
increase to wealth for those historically harmed				connection between Albina and job centers		high-speed road danger at key community sites (open spaces, school sites, housing sites, at cultural sites)		
Support the redevelopment vision for Albina	ICA Assessment			connection between other population and job centers through Albina		ability of urban environment to support community health (provide healthy food, recreation, shade, etc.)		
ways in which development supports Albina Vision				**Connect Albina to Portland's Black Community**	ICA Assessment	ability of urban environment to support ecological health (provide biodiversity, pollinator habitats, stormwater remediation, etc.)		
amount of curb frontage dedicated to community-serving uses				connection between Albina and SE Portland using transit		thermal comfort		
access to affordable, high-quality livability				connection between Albina and SE Portland using personal vehicle				
urban design strength				connection between Albina and NE Portland using transit				
Maximize opportunities for DBE and BIPOC service providers	ICA Assessment			connection between Albina and NE Portland using personal vehicle				
opportunities for DBE				**Support Plan Goals**	ICA Assessment			

Theme

Outcome

How it's Measured
(currently definitions are included here as a placeholder for what we'll attempt to measure – suggest assigning metrics after work session 1)

Development Assessment Framework
Outcome Development Example

Outcome: Improve Air Quality

Derived from ESC outcome, "Improve air quality and minimize impacts to human health in the Project area, particularly for communities of color that are disproportionately impacted by air toxins."
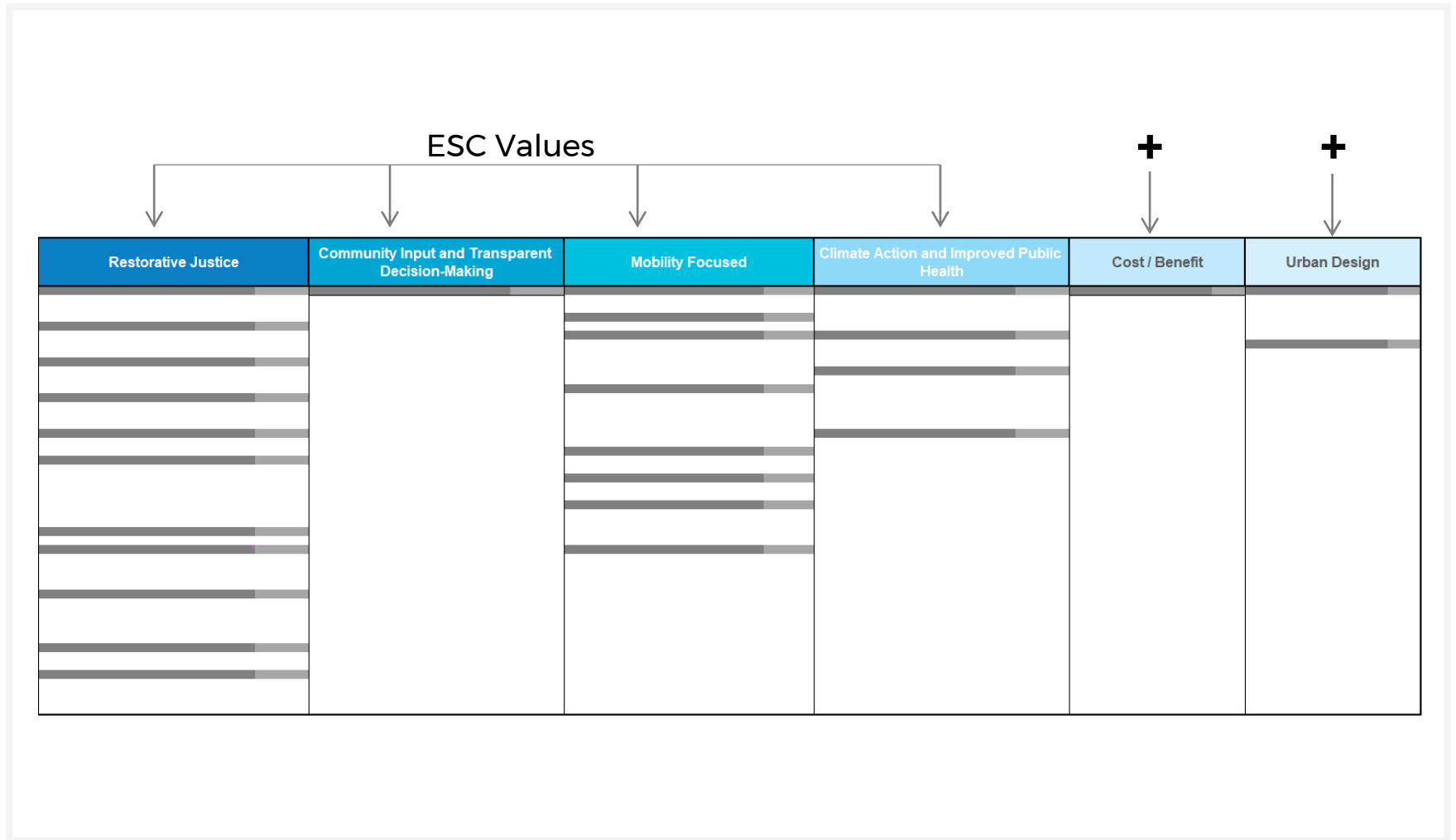
Definition:

- Air quality improvement within the area of potential impact (API)

- Air quality improvement at Harriet Tubman Middle School and Lillis-Albina Park

ESC

- Emissions in the project area

Contract

- Air quality at key community sites (open spaces, school sites, housing sites, cultural sites);

Record Review

- To be determined

- To be determined

- To be determined

Work Sessions

Development Assessment Framework
Potential New Themes

ESC Values

Restorative Justice	Community Input and Transparent Decision-Making	Mobility Focused	Climate Action and Improved Public Health	Cost / Benefit	Urban Design

Development Assessment Framework
Process to Refine Outcomes

Working Draft Principles to Organize Outcomes under Themes

1. Reinforce themes representing Values as stated with ESC Values and Outcomes.

2. Provide a useable number of themes for the community to holistically evaluate development scenarios.

3. Remove outcomes that, though meaningful, will not help us distinguish between different development scenarios.

4. Combine groups of outcomes that are similar into a single outcome for clarity.

5. Organize the Development Assessment Framework outcomes to allow the community to clearly indicate their priorities for restorative justice in Albina.

Development Assessment Framework
Discussion

Questions for ESC:

- Are we being objective and transparent enough about how ICA is using community input to create the Development Assessment Framework?

- Are there improvements that would make this a more useful tool to help you evaluate development scenarios?

- What are the most important outcomes to measure and achieve through the design of the cover options from ESC's perspective?

Next Steps

5 min
(2:15 – 2:20)

Q&A
DISCUSSION

NEXT STEPS

I-5 ROSE QUARTER
IMPROVEMENT PROJECT

THANK YOU!

www.i5RoseQuarter.org

I-5 ROSE QUARTER
IMPROVEMENT PROJECT