

# WELCOME!

## HISTORIC ALBINA ADVISORY BOARD (HAAB) MEETING

- *Choose your phone or computer speakers/microphone for audio. If you use your phone, please mute your computer speakers to prevent sound feedback.*
- *HAAB members will be muted at the start of the meeting and when not speaking.*
- *This meeting is being live captioned. Public observers will remain muted. To provide public comment, please be ready to dial: 971-247-1195.*
- *If you experience technical difficulties, call or text (503) 479-8674 and assistance will be provided as soon as possible. Thanks!*





# Agenda

- » Welcome, Introduction, Agenda Review
- » ODOT Urban Mobility Office Update
- » Public Comment
- » Committee Updates
- » Charter Review and Subcommittee
- » Project Design Update
- » Independent Highway Cover Assessment
  - » Workshop #1 Recap
  - » Workshop #2 Preview
- » Next Steps



# 7 Principles of Agreement

1. Your voice matters
2. Speak your truth
3. Listen for understanding
4. Deal with issues not with people
5. Experience discomfort
6. Remain respectfully engaged
7. Expect & accept non-closure

# Urban Mobility Office

## Comprehensive Congestion Management and Mobility Plan Update

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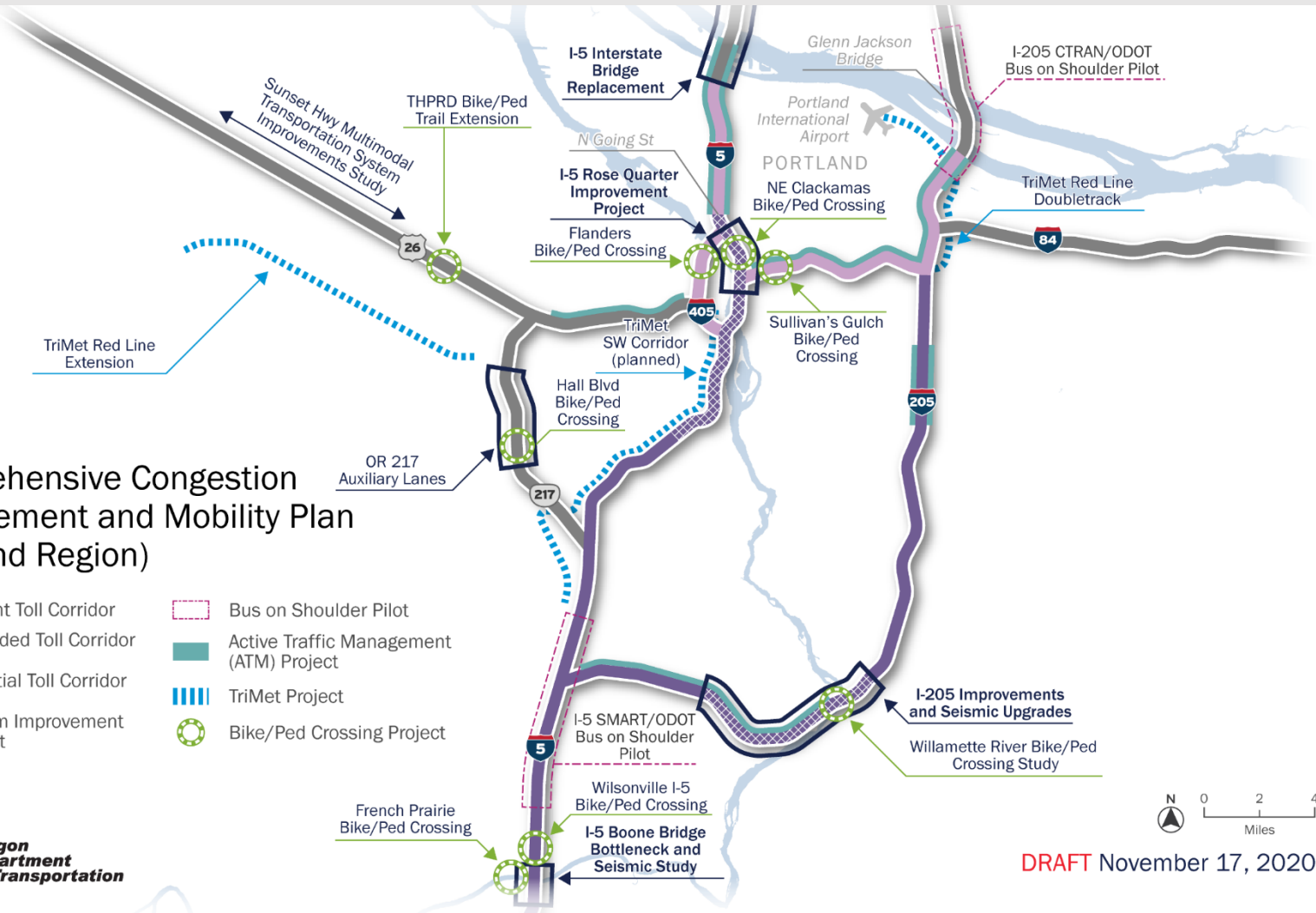
Brendan Finn | Director, Urban Mobility Office

Lucinda Broussard | Toll Program Director, Urban Mobility Office



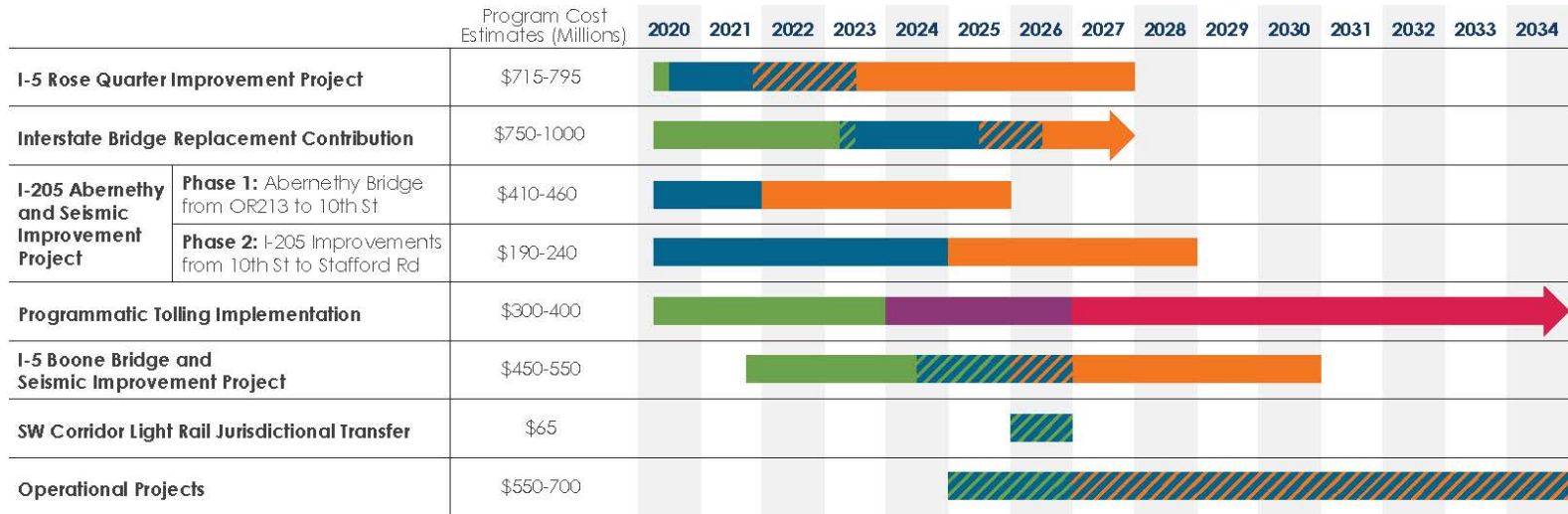
# Comprehensive Congestion Management and Mobility Plan (Portland Region)

-  Current Toll Corridor
-  Expanded Toll Corridor Limits
-  Potential Toll Corridor Limits
-  System Improvement Project
-  Bus on Shoulder Pilot
-  Active Traffic Management (ATM) Project
-  TriMet Project
-  Bike/Ped Crossing Project



DRAFT November 17, 2020

## COMPREHENSIVE CONGESTION MANAGEMENT and MOBILITY PLAN: INVESTMENT AND IMPLEMENTATION STRATEGY



### Legend



# Modern Tolling

- All electronic tolling:
  - No toll booths
  - No stopping
- Transponders are placed on the windshield and connect to a prepaid account



# Tolls & Equity

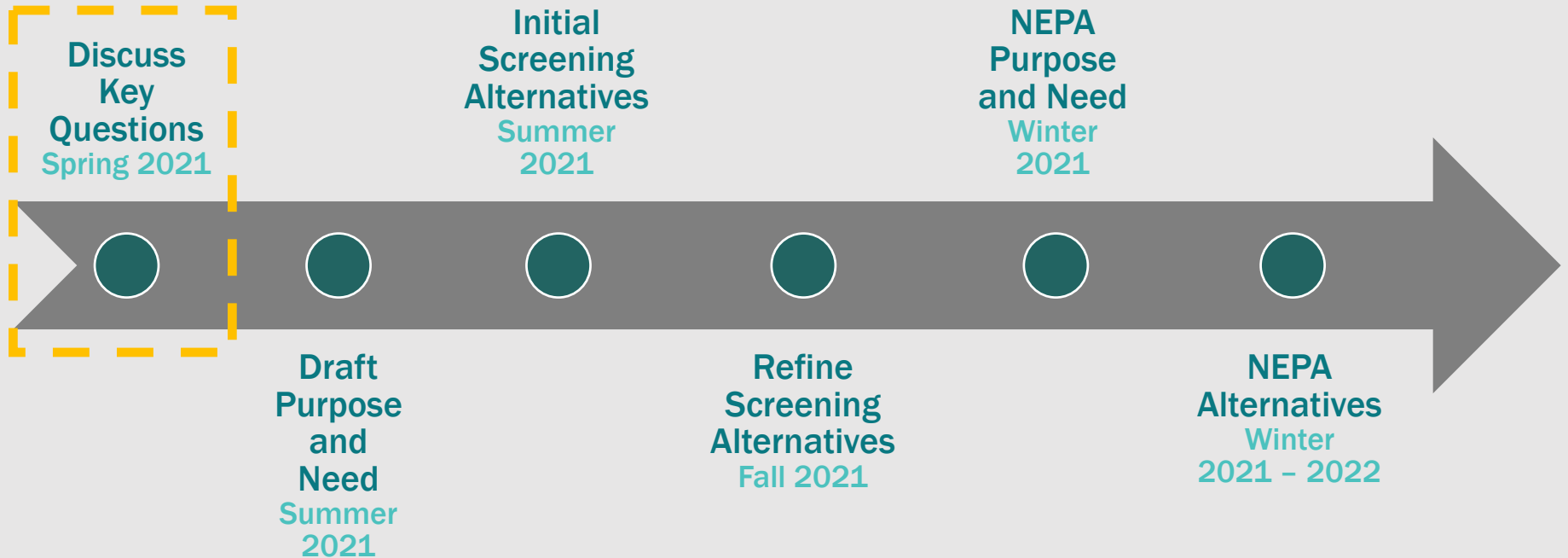
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- **Can tolls be equitable? Or, what would equitable tolls look like?**
- How does current transportation policy contribute to inequitable outcomes?
- **How can tolls create benefits for everyone? What would that look like?**
- Are these questions / concerns / needs / fears that must be addressed in order for you to effectively work on this committee?

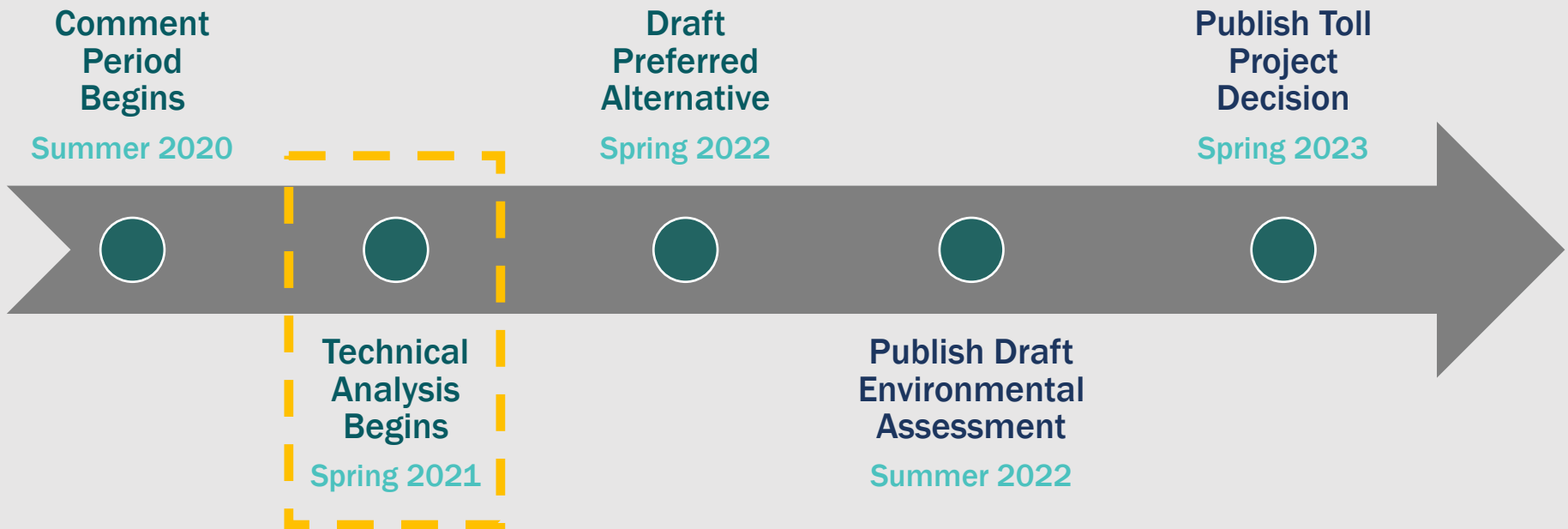
EMAC - June 29, 2020

# I-5 anticipated milestones (2021 - 2022)

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# What's next for I-205?



# PUBLIC COMMENT





# Public Comment

- » Raise your hand if you wish to make a public comment
- » Please mute your computer to avoid background noise
- » Focus your comments on today's meeting topics
- » Speakers will have up to 1 minute for their comment and muted at "time"
- » To provide more extensive comments, see options on page 1 of your agenda

**To make a live comment via phone, dial: 971-247-1195**

Meeting ID:

821 7083 5536

Passcode: 147631

1. Dial \*9 to raise your hand.
2. After you are invited to speak, dial \*6 to unmute yourself.



# COMMITTEE UPDATES





# Executive Steering Committee

- Hancock-Dixon Design Modification Update
  - Paramount Concept Study
- Independent Highway Cover Assessment
  - Work Session #1



# Community Oversight Advisory Committee

- Breakout Group Discussion
  1. Recommendations for disadvantaged business enterprise and workforce diversity program
  2. Advice on Construction Manager/General Contractor approach
- Diversity Plan
  - Review schedule: development in 2021
  - Members will review and comment on plan

# CHARTER REVIEW AND SUBCOMMITTEE





# Charter Components

1. Overview
2. Vision, Values and Principles of Agreement
3. Purpose
4. Membership
5. Decision-making and Accountability
6. Roles and Responsibilities
7. General Operating Procedures
8. Communications



# Joint Subcommittee on the Independent Cover Assessment

## Role of the Board

*The Board shares community perspectives with the Independent Cover Assessment team and the Executive Steering Committee to inform the development of highway cover scenarios that are responsive to community economic development needs, public health and aesthetic desires.*



# Charter Vote and Approval

Based on this information and prior discussions:

*Would a member of the Board be interested in making a motion to approve the Charter?*

# PROJECT DESIGN UPDATES







# Project Design Updates

- Design Overview
- Right of Way Update
- I-5 Mainline Design Overview
- Air Quality Preview

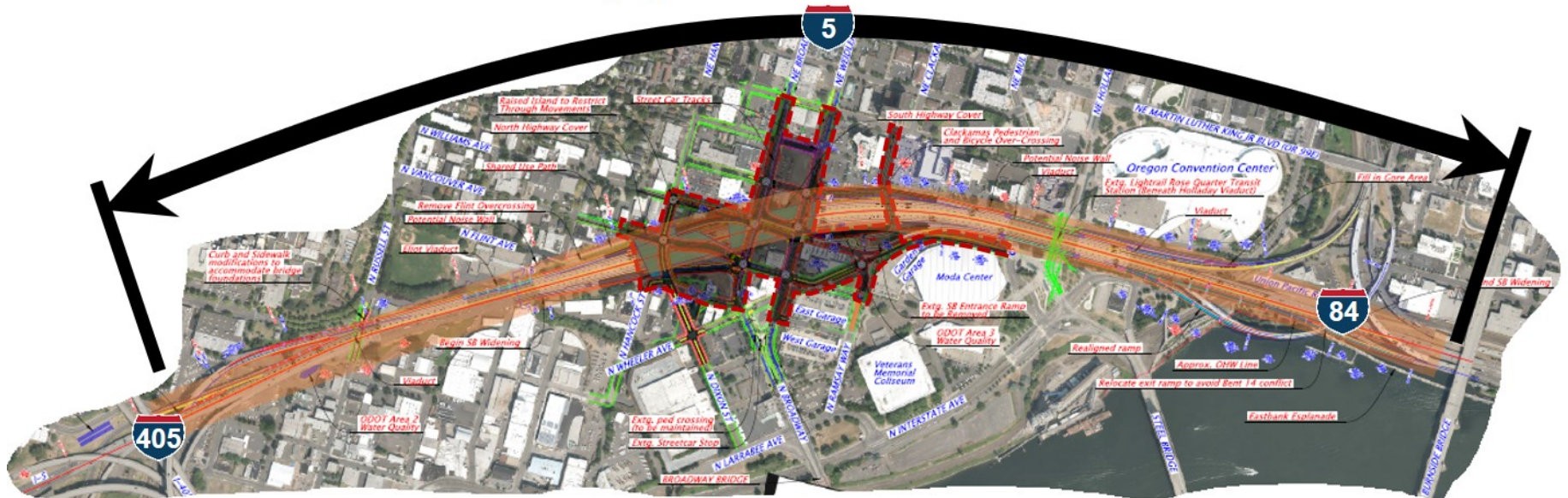
# DESIGN 101: WHAT ARE THE PROJECT COMPONENTS?





# Project Extents

Approx. 1.5 miles



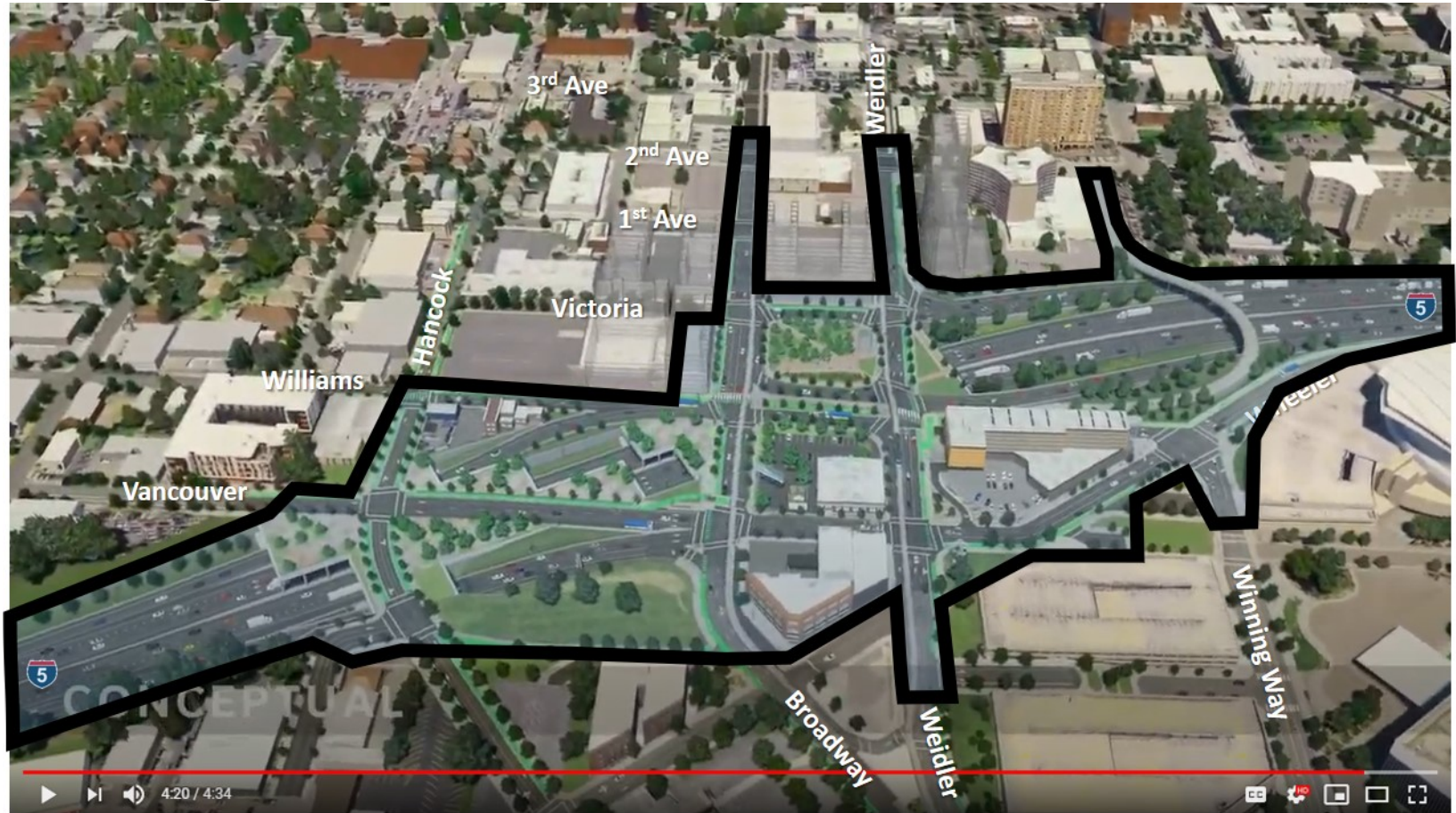
■ = Highway Improvement Limits

■ = Surface Street Improvement Limits

All proposed images are conceptual only and are based on preliminary design. Community input will inform design progression and help to shape the future of the project.



# Project Core



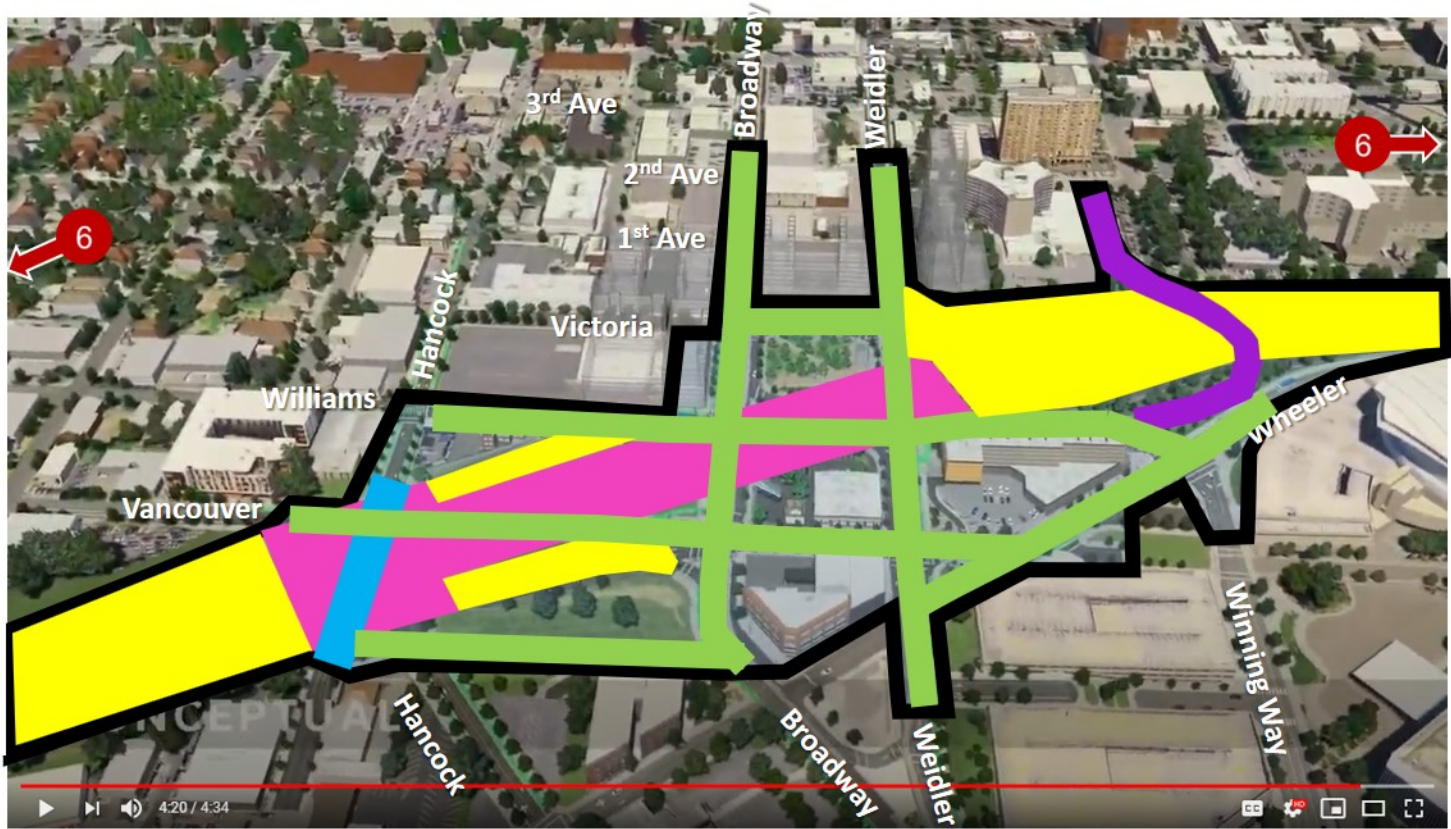
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# Six Primary Components

- 1 Highway Covers
- 2 Hancock Extension
- 3 Multimodal Local Street Improvements
- 4 Clackamas Pedestrian and Bicycle Crossing
- 5 Highway Zone Improvements
- 6 Highway Undercrossings (at Russell, Multnomah, Rose Quarter Transit Center, and Lloyd Blvd)

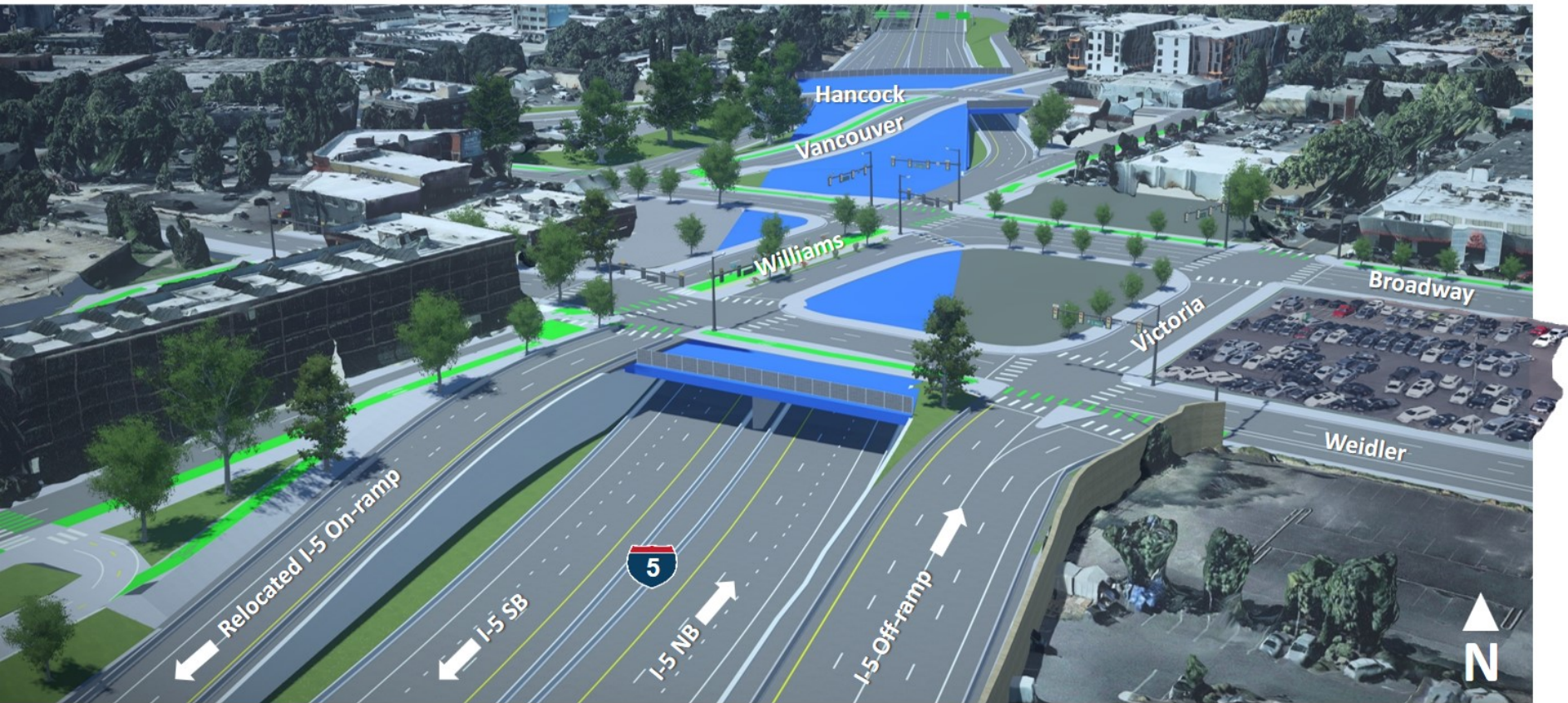


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# Conceptual Design



All proposed images are conceptual only and are based on preliminary design. Community input will inform design progression and help to shape the future of the project.



# Major Project Elements



**Highway Covers**



**Independent  
Cover Assessment  
Team**



**Hancock Extension**



**Design Team  
(Tonight)**



**Multimodal Local  
Street Improvements**

**Design Team  
(Future Meetings)**



**Clackamas Pedestrian  
and Bicycle Crossing**



**Design Team  
(Tonight)**



**Highway Zone  
Improvements**



**Design Team  
(Tonight)**



**Highway  
Undercrossings**

**Design Team  
(Future Meetings)**

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# Major Project Elements



**Highway Covers**



**Hancock Extension**



**Multimodal Local  
Street Improvements**



**Clackamas Pedestrian  
and Bicycle Crossing**



**Highway Zone  
Improvements**



**Highway  
Undercrossings**



**Design Team  
(Tonight)**

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# Hancock Extension



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# Hancock Extension



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# Major Project Elements



**Highway Covers**



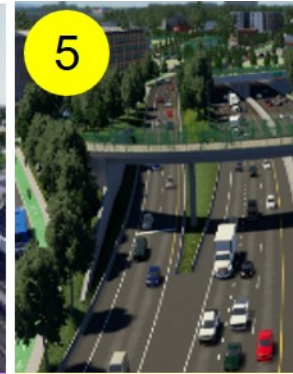
**Hancock Extension**



**Multimodal Local  
Street  
Improvements**



**Clackamas  
Pedestrian and  
Bicycle Crossing**



**Highway Zone  
Improvements**



**Highway  
Undercrossings**



**Design Team  
(Tonight)**

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# Clackamas Pedestrian and Bicycle Bridge



## Portland's Proposed Green Loop





# Clackamas Pedestrian and Bicycle Bridge



*View looking south towards Moda Center*

All proposed images are conceptual only and are based on preliminary design. Community input will inform design progression and help to shape the future of the project.



# Major Project Elements



**Highway Covers**



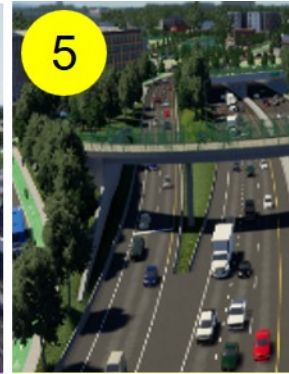
**Hancock Extension**



**Multimodal Local  
Street  
Improvements**



**Clackamas  
Pedestrian and  
Bicycle Crossing**



**Highway Zone  
Improvements**



**Highway  
Undercrossings**



**Design Team  
(Tonight)**

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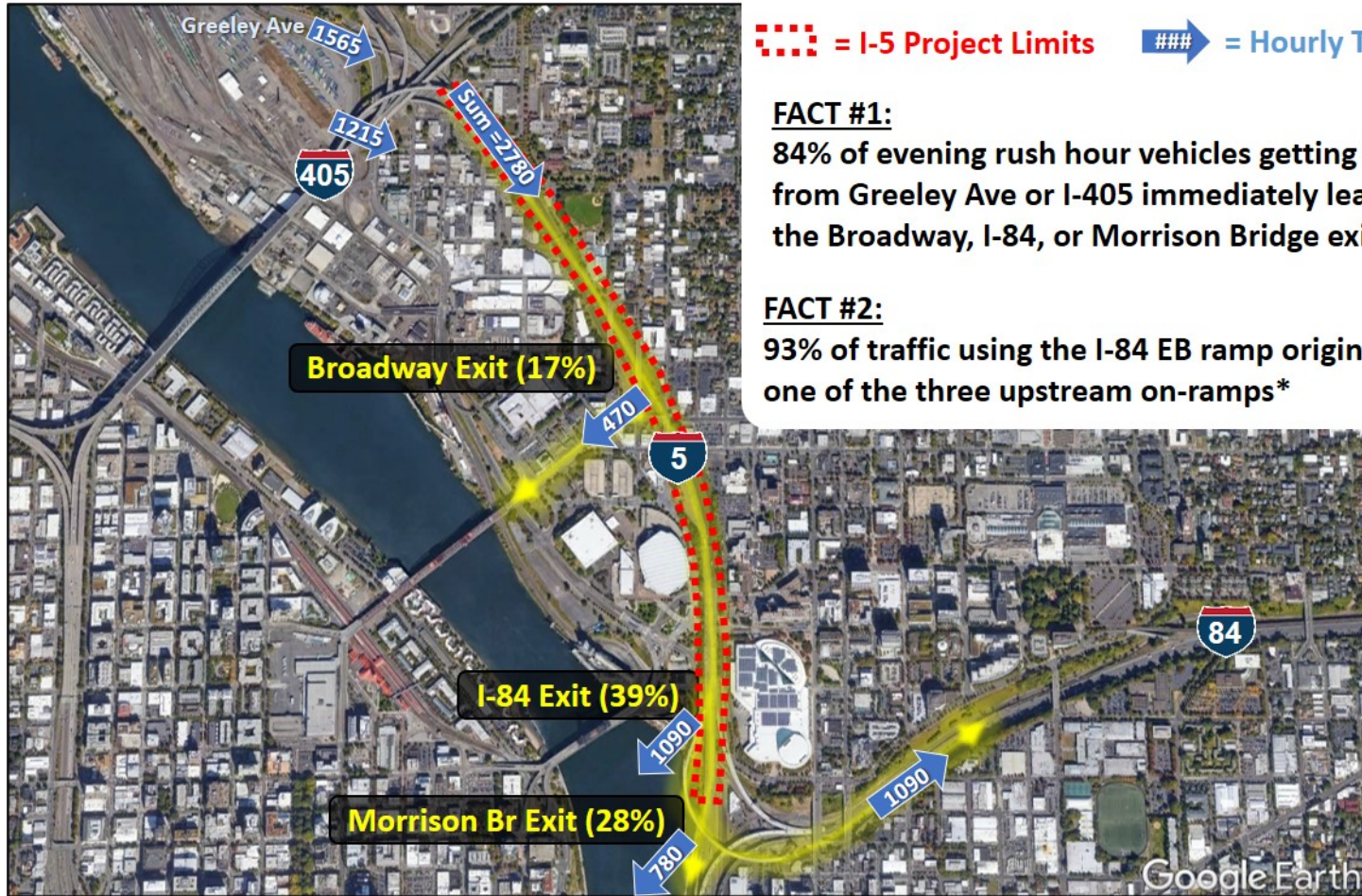
# WHAT ARE THE I-5 AUXILIARY LANES AND WHY ARE THEY NEEDED?







# What is the Problem Being Addressed?



\* Data based on Metro's Regional Travel Demand Model





# Why the Auxiliary Lanes and Shoulders?

## Strategy:

- Keep entering and exiting traffic in an outside lane

## Benefits:

- Reduced hours of congestion
- Reduces crashes
- Increase average speeds during periods of traffic congestion
- Applies to both directions



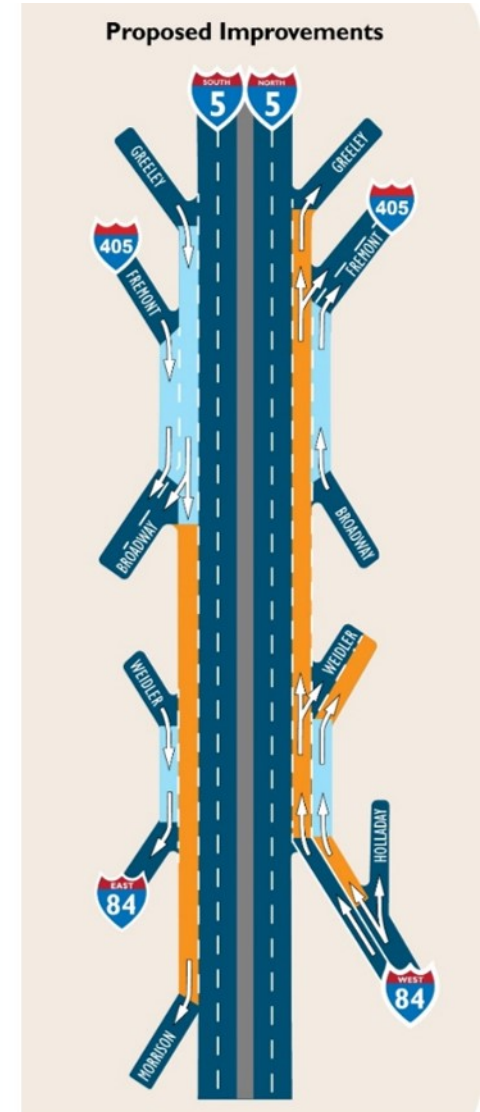
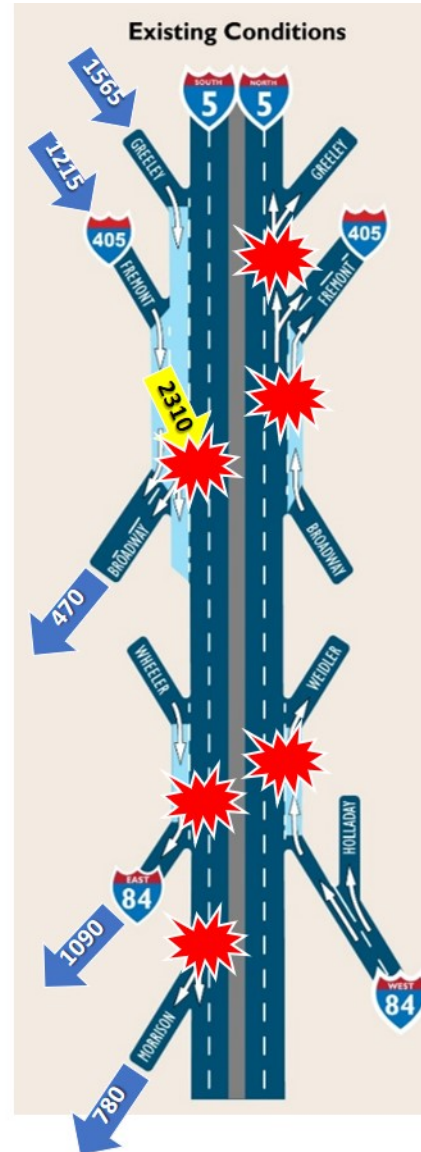


# Why the Auxiliary Lanes and Shoulders?

Interstate connections and safety



	Existing I-5 Travel Lanes
	Existing Ramp-to-Ramp (Auxiliary) Lanes
	Proposed Ramp-to-Ramp (Auxiliary) Lanes





# Benefits of the Improvements



Provide more **time and space** to merge in and out of traffic for **smoother traffic flow** on I-5.

Allow **emergency responders** to **move to and through the area** on new shoulders.



Potentially allow **buses** to **move to and through the area** on new shoulders.



**Reduce crashes** on I-5 by **up to 50%**.



**Save** drivers nearly **2.5 million hours of travel time** a year on I-5 in the Rose Quarter.

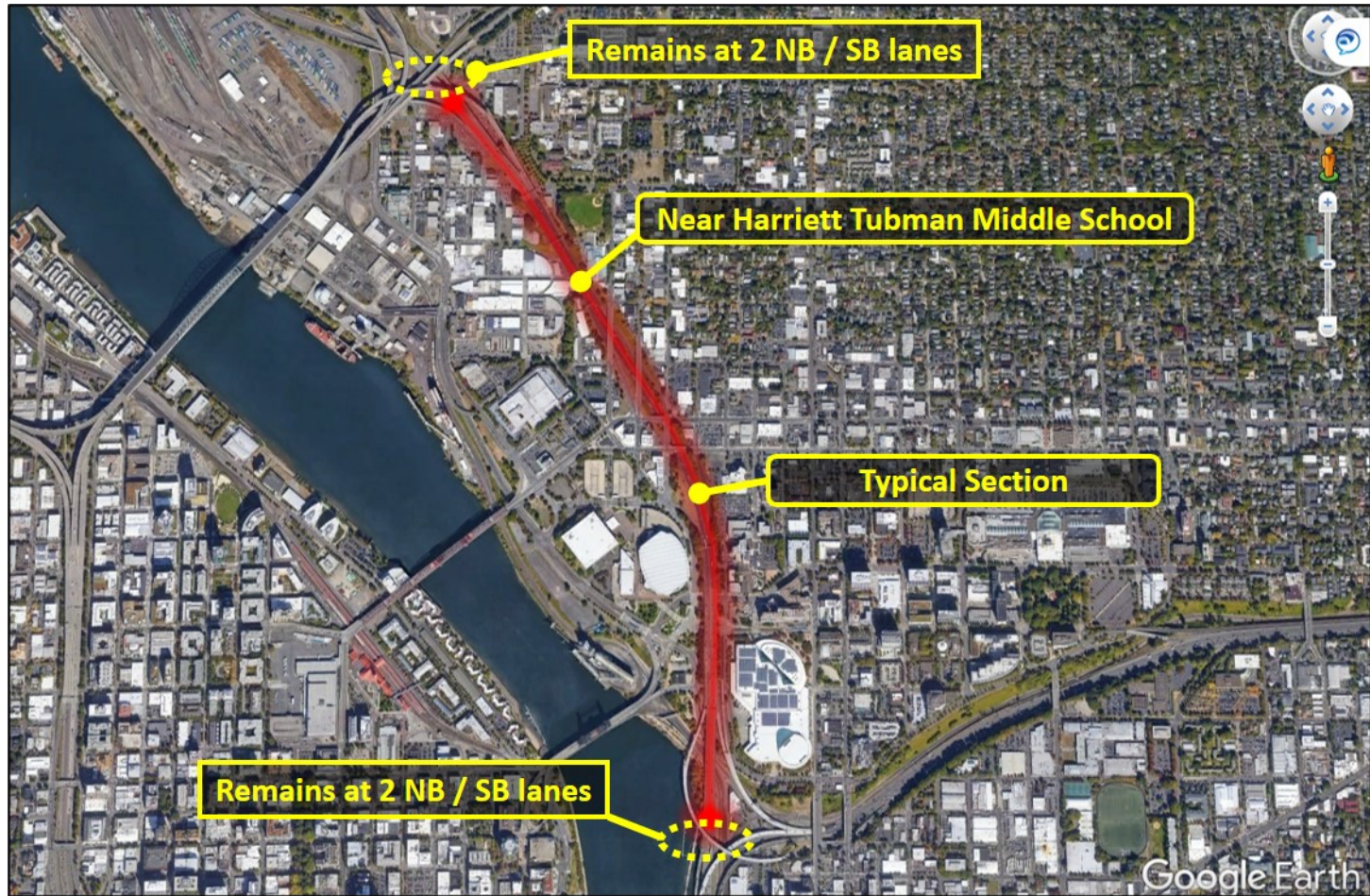
# HOW WILL I-5 CROSS-SECTIONS DIFFER FROM TODAY?





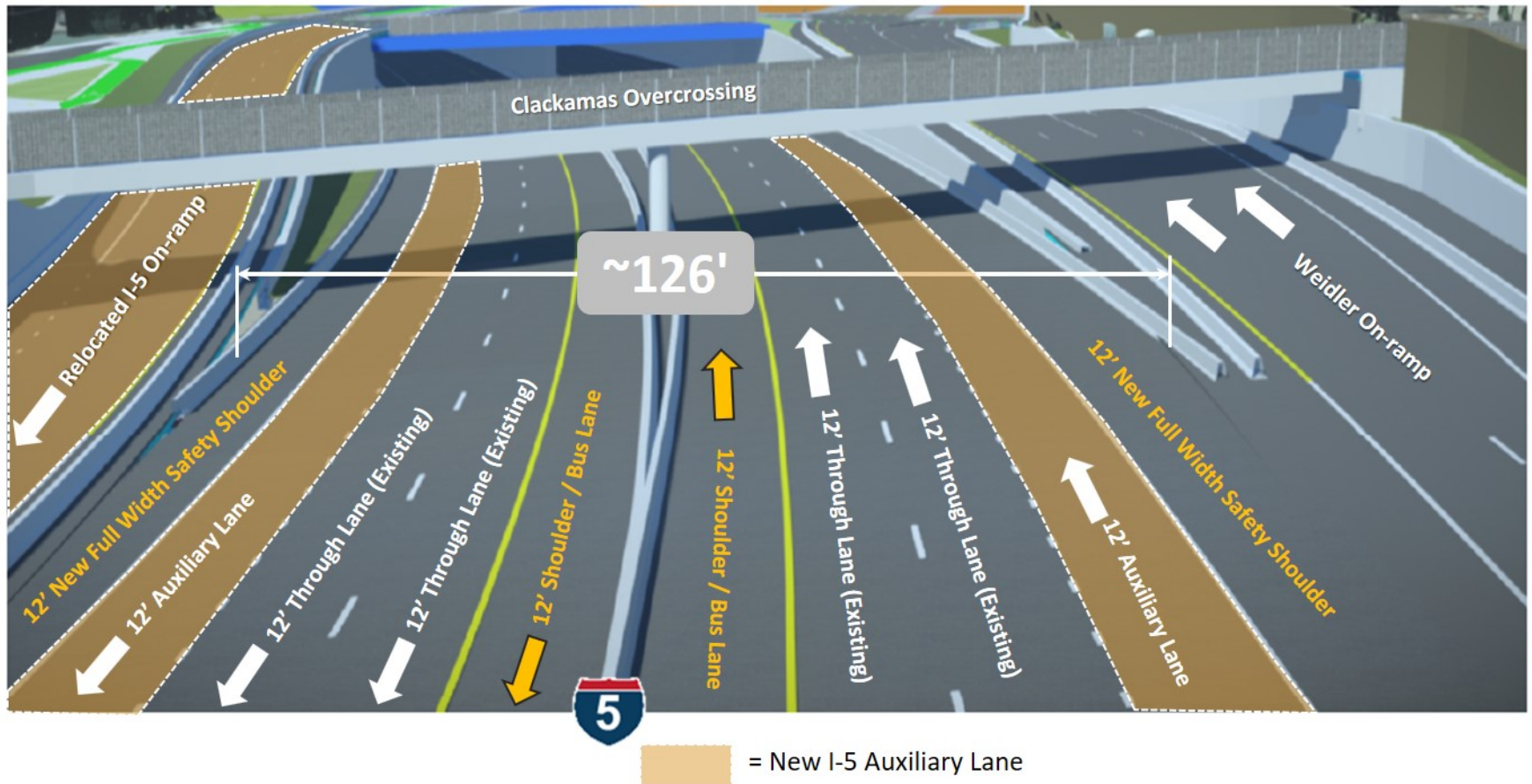


# I-5 Cross-Section Examples





# Typical Cross Section



*View from I-5 looking north towards Weidler Off-ramp*

All proposed images are conceptual only and are based on preliminary design. Community input will inform design progression and help to shape the future design.





# Existing Condition at the Highway Covers

**ISSUE!**  
Narrow shoulders

**ISSUE!**  
Traffic  
affected by  
merging  
ahead



**ISSUE!**  
Traffic affected by  
merging ahead

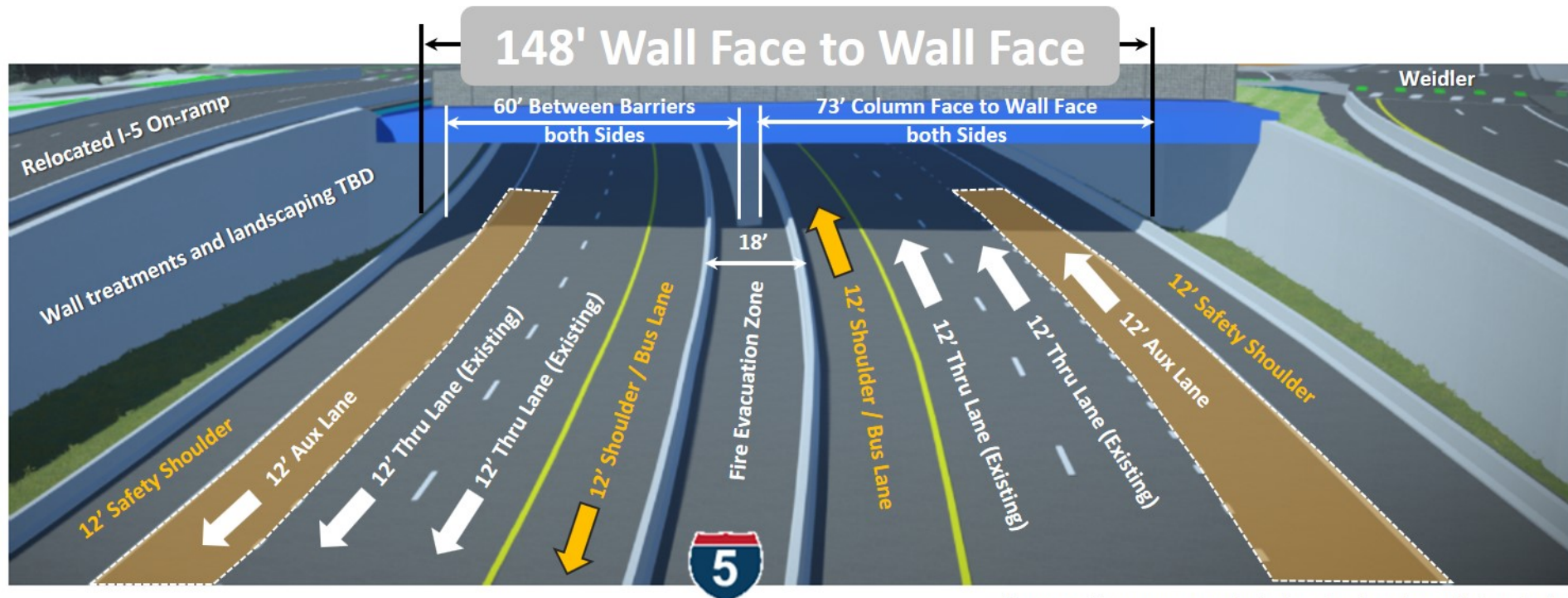
**ISSUE!**  
Narrow shoulder


*View from I-5 looking north towards Williams Ave*

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# Proposed Cross-Section – at Highway Covers



 = New I-5 Auxiliary Lane

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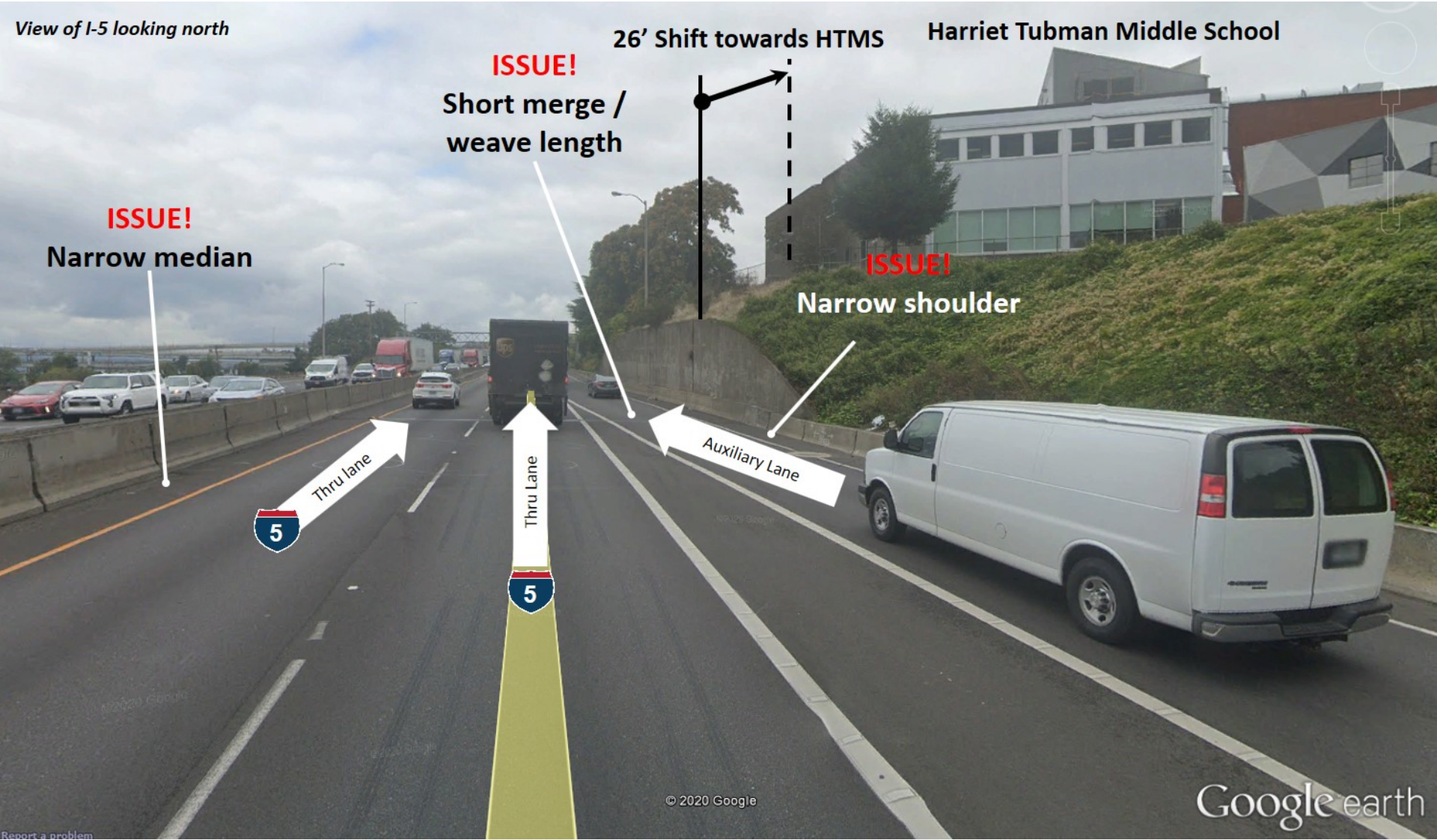
*View from I-5 looking north at Weidler*





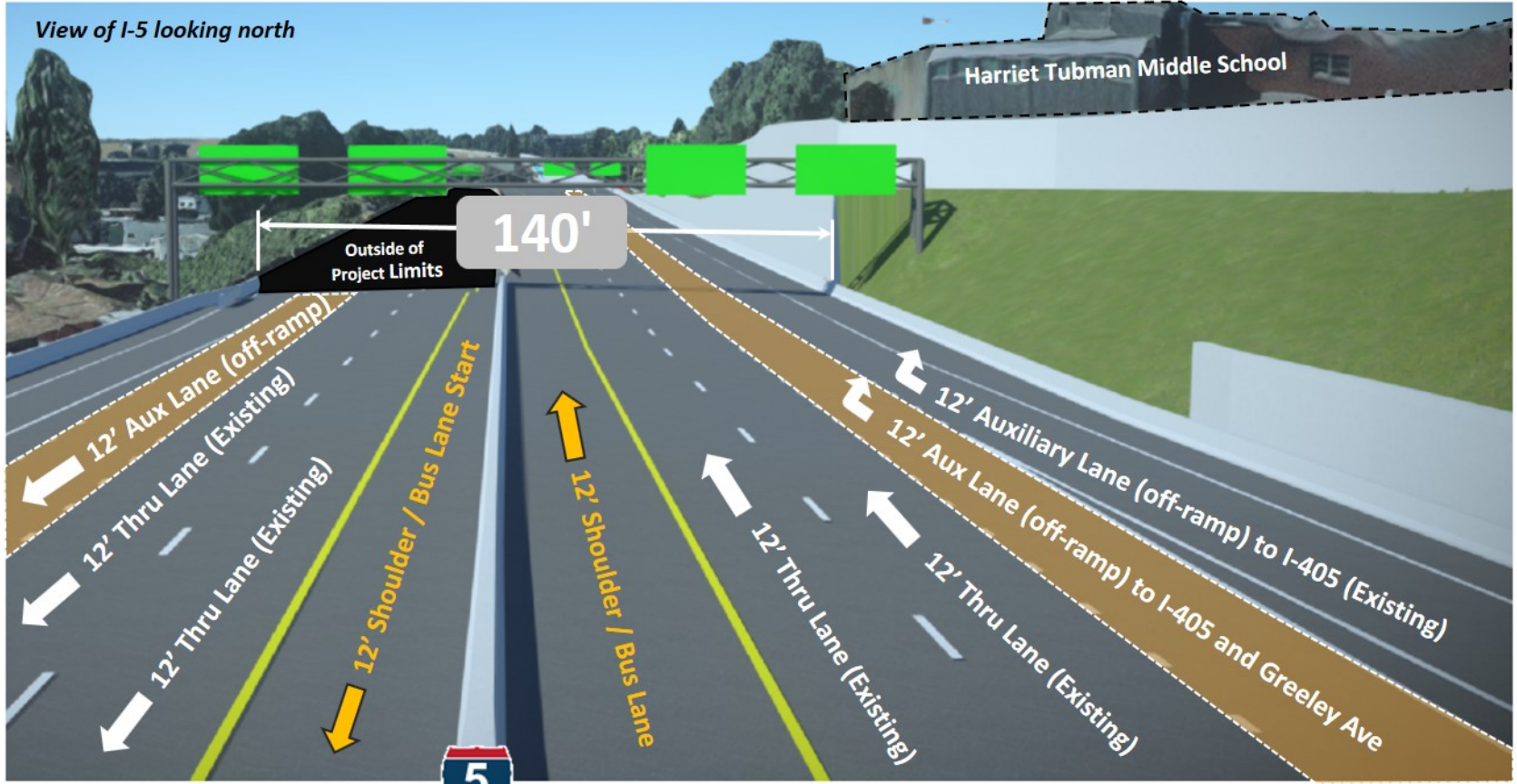
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# Proposed Cross-Section near Harriet Tubman Middle Schools



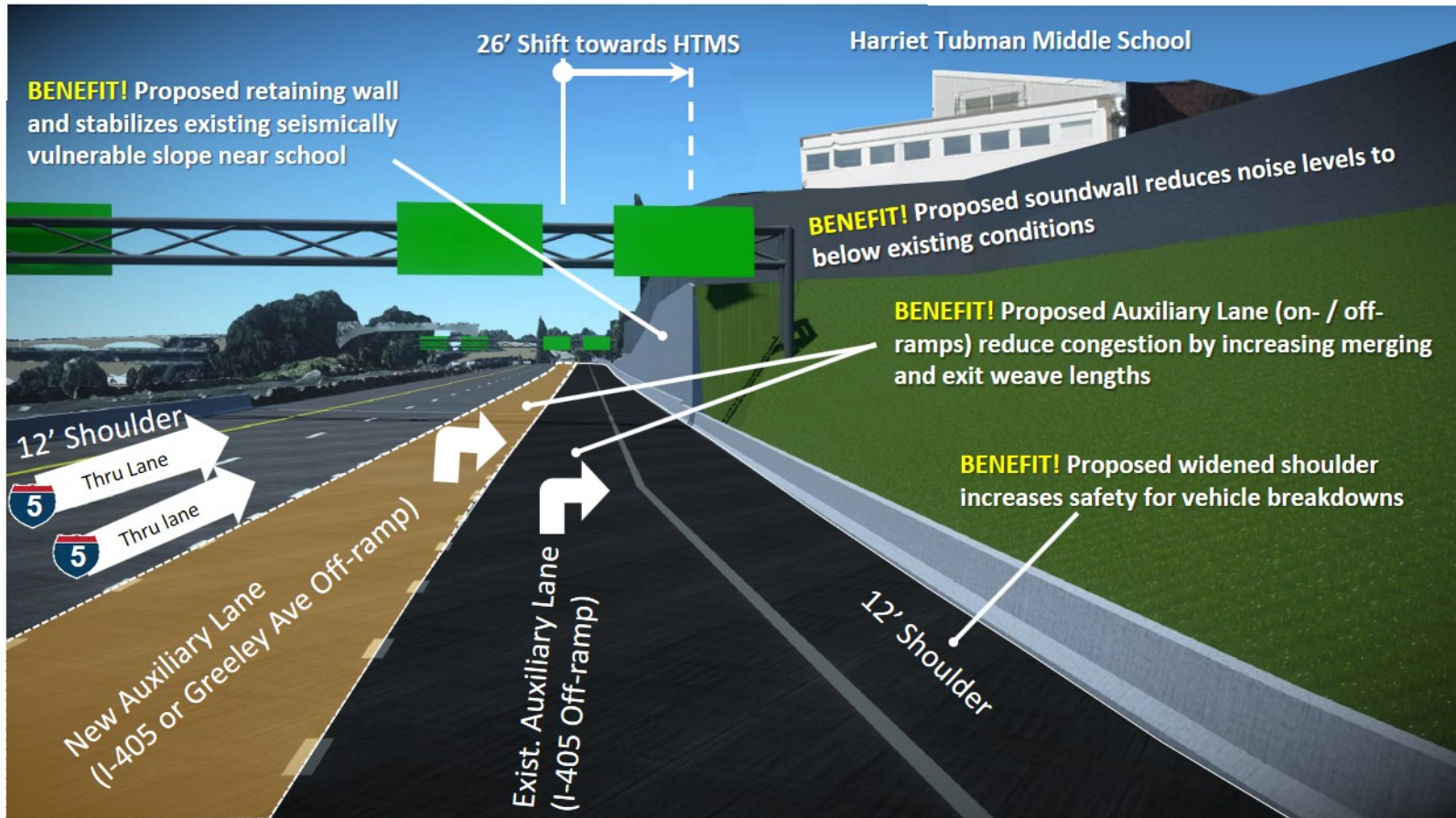
 = New I-5 Auxiliary Lane

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# Proposed Cross-Section near Harriet Tubman Middle Schools



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# WHERE ARE THE REDEVELOPMENT OPPORTUNITIES AND PROPERTY IMPACTS?








# I-5 near Broadway/Weidler: Existing







# Building and Billboard Displacements

 = Building / Facility Displacement



**1** = Shell Gas Station

**2** = Sherman William Paints

**3** = Sierra Pacific Mortgage / SellPDX.com Team

**4** = Billboard signs

Note: Other land (not building) acquisitions located off-screen

All proposed images are conceptual only and are based on preliminary design. Community input will inform design progression and help to shape the future design.



# Land Opportunities following Construction

-  = Building / Facility Displacement
-  = Remnant Space to be available after construction





Note: Other land (not building) acquisitions located off-screen

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# Temporary Construction Areas

-  = Building / Facility Displacement
-  = Remnant Space to be available after construction
-  = Temporary Construction Easements (TCEs)







Note: Other land (not building) acquisitions located off-screen

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# Continuous Highway Cover

-  = Building / Facility Displacement
-  = Remnant Space to be available after construction
-  = Temporary Construction Easements (TCEs)
-  = Proposed Highway Cover Area







Note: Other land (not building) acquisitions located off-screen

All proposed images are conceptual only and are based on preliminary design. Community input will inform design progression and help to shape the future design.





# Reconnected Local Street Grid

-  = Building / Facility Displacement
-  = Post-construction Remnant Space to be available
-  = Temporary Construction Easements (TCEs)
-  = Proposed Highway Cover Area
-  = Proposed Streets



Note: Other land acquisitions located off-screen

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# AIR QUALITY PREVIEW





# Future Board Air Quality Discussions

- **April 6:** Environmental Analysis and Findings  
Environmental Peer Review
- **May and June:** TBD



March 16,  
2021

HAAB  
Meeting

ODOT // I-5 Rose Quarter Improvement Project

# Independent Cover Assessment

ZGF

**INDEPENDENT**  
COVER ASSESSMENT

**I-5 ROSE QUARTER**  
IMPROVEMENT PROJECT

March 16, 2021

# Agenda

- 01** **Agenda Review**  
*2 minutes*
- 02** **Work Session One Summary**  
*20 minutes*
- 03** **Wrap-Up/Next Steps**  
*3 minutes*





# Work Session One Summary



# Work Session 1

## Goals and Process

- **Goal:** Listen/Assess
- **Theme:** “How can highway covers support the community’s vision for neighborhood revitalization and provide restorative justice for the Historic Albina Community?”
- ICA’s engagement process involves 3 work sessions, each of which includes 2 community workshops, a 2-week online open house, 1 meeting with the HAAB, and 1 meeting with the ESC.

# Work Session 1

## **Community Workshops: Participants**

- Outreach to 100+ community organizations, churches, neighborhood businesses, individuals and at large stakeholders
- 48 participants, of which 41 were Black historic community members, business owners and/or residents

# Work Session 1

## **Community Workshops: Participants**

- 8 local business owners, 6 of whom were Black historic Albina community members
- 30 Black historic community members recommended by community organizations, churches, individuals
- 6 Black/BIPOC community members recommended by affordable housing providers
- 3 at-large organizations from list reviewed with HC3 in Feb
- Group A-8, Group B-30, Group C-6, (Group D-41), Group E-4 = 48



# Work Session 1

## **Community Workshops: Priorities**

### **Community Wealth**

- Create Black CDC, along with a Community Land Trust, that holds land in trust and can develop it for long-term community benefit
- Create Black Enterprise Zone in the neighborhood that provides incentives/benefits to Black businesses operating in the area
- Affordable business spaces for food service, craft and specialty product makers; incubator spaces & support services for Black/BIPOC small business
- Black urban farming hub/market that provides job training, fresh produce for local businesses and residents, and can supply fresh produce to large local operators (hospitals, convention venues)
- Pike Place style marketplace in the area or on the river

# Work Session 1

## **Community Workshops: Priorities**

### **Community Wealth** (cont'd)

- Black operated prosperity center and/or financial institution to teach financial literacy & provide support services to businesses and individuals
- Permanently affordable, high-quality, multi-generational housing for families, seniors, live/work spaces for artists, makers, small businesses
- Diversity of housing types: affordable & market-rate, rental & ownership, with medium density that fits the neighborhood, built to highest standards of sustainability
- Quality, affordable and culturally appropriate childcare and child development facility for working parents
- Job training & development center for vocational, technical, STEM & clean energy jobs

# Work Session 1

## **Community Workshops: Priorities**

### **Community Health**

- A large and accessible gathering space for multigenerational community celebrations, festivals, etc.
- Culturally specific wellness center that includes programming that addresses the mental, physical and spiritual health of community members and provides education, recreation classes, access to healthy food, and pop-up health clinics
- Indoor community recreation center and active outdoor recreation spaces for youth and adults



# Work Session 1

## **Community Workshops: Priorities**

### **Community Cohesion**

- Black museum/cultural center facility that showcases history of Black Portland but also provides exposure to Black food, Black art and Black music
- Recreate nighttime entertainment venues, i.e. jazz club in the area
- Incorporate new building and public realm aesthetics and art installations that reflect Black culture

# Work Session 1

## **HAAB: Feedback**

- How do we assure that Black folks will be able to access and take advantage of new development in the area
- Scenarios need to provide a sense of community identity and safety, especially given gentrification of surrounding neighborhoods
- Need to be careful that we don't "urban us (Black folks) right out of here" with what is planned and built
- Want to understand historic air quality and environmental reports for the area so can see how current improvements impact these conditions
- Need a better definition of community asset- what assets are needed by the Black community to create a successful neighborhood- how will we be able to measure whether we've gotten them back into the neighborhood

# Work Session 1

## **HAAB: Feedback**

- Need business development strategies to accompany affordable housing developments—often residents can't support small retail businesses that are co-located in same buildings. It's important that commercial space price-point gets subsidized in these new developments
- Need better development of pipeline for diverse construction workforce
- Need more contractors and architects that can design structures that appeal to Black people and are well-versed in commercial construction and tenant improvement build out
- Need better education of Black community regarding the role real estate plays in creating generational wealth
- Concerned about public and community safety in any new public spaces that are created—these spaces have to be regularly patrolled and monitored by some entity to keep them safe given the huge homeless problem we have in the City—Dunthorpe has its own patrol and don't call authorities very often; same for Maywood Park



# Work Session 1

## **HAAB: Feedback**

- Provide a university extension in this area– like a business school, technical training school or community college consortium that provides educational services to youth and adults– think about what connections can be made to new Center for Black Excellence planned at Jefferson HS
- Area has to end up being more than a sports complex ghost town at some point
- Are there going to be home plots of land, storefronts, or housing units that get reserved or targeted for individuals historically removed from area?
- Incorporate those strategies that provide opportunities to build wealth, redistribute it, and give more say to the Black community about the future of this area
- Have to address where the money is going to come from to implement the community's vision in the development of scenarios

# Work Session 1

## **ESC: Feedback**

- Need to think about how wealth is going to be generated, affordable housing doesn't generate wealth. How are we going to provide ownership opportunities for Black people in the area?
- Need to think about how covers can leverage the types of land use and development community wants to see
- Need to identify whose paying for development of desired programming on covers, right now model includes concrete and steel for the plot of land created- community vision will only happen if there is an adopted plan and partnership, along with additional resources invested from other public agencies
- Need to think about whether development created is providing investment in increased education and living wage job creation that enables BIPOC communities to afford access to the benefits created in area, or else we are not achieving project goals
- Should be seeking BIPOC developers to invest in the restored Albina community

# Work Session 1

## **ESC: Feedback**

- Need to provide support for workforce access to jobs that don't require going to college
- Need to think about how this project can be vehicle for wealth creation- development needs to be managed by a non-profit entity so this central commercial location can be leveraged and remain affordable to Black/BIPOC small businesses- how can the long-term ownership and use of space remain under the control of the Black community?
- Other public agencies must make joint commitment to redevelopment of this area in way that provides restorative justice for the Black community- including the City and the County
- Both qualitative and quantitative measures must be included in the development assessment framework decision table even if the cost is qualitative



# Work Session 1

## **COAC: Feedback**

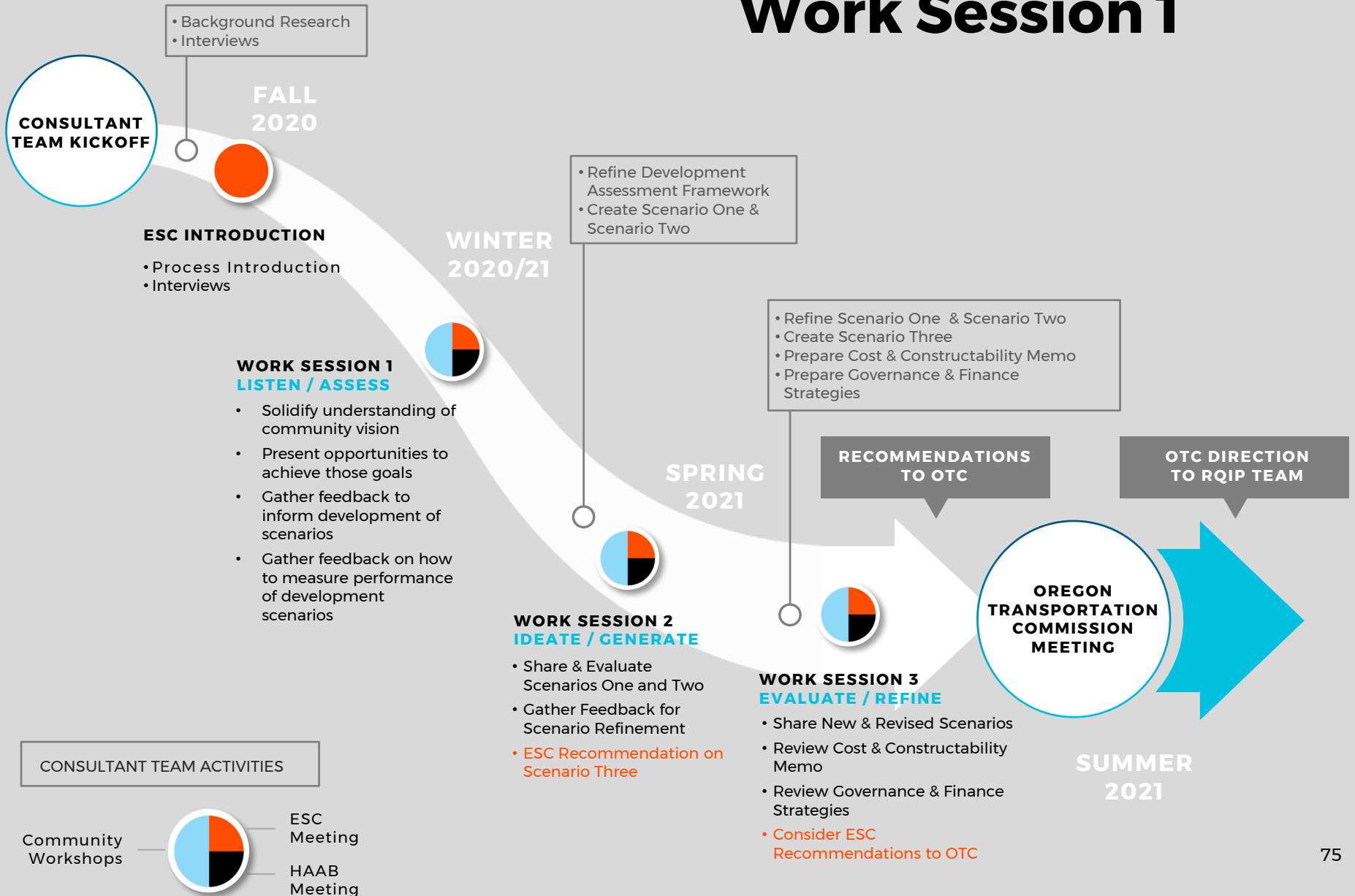
- Recognize and reenergize Black entrepreneurs who built businesses in the past and provide them with “legacy slots” from which to operate their family businesses
- Make sure to align proposed development with other Black-led revitalization and economic development efforts like the Williams & Russell Project, People’s Plan and the State of Black People Plan
- Create a youth innovation center like I Urban Teen that provides job and career training
- Provide intergenerational daycare for both youth and the elderly, along with senior housing
- Install interpretative historical signage similar to the kind installed in Birmingham to describe the history of Black people in the neighborhood and Portland
- Create a farmer’s market
- Provide a gym or health and fitness center which is inclusive where families can gather around athletics and health and wellness
- Create live/work spaces for small Black/BIPOC artists and makers



# Wrap-Up/ Next Steps

# Purpose and Goals

## Work Session 1



# Wrap Up

## **Next Steps**

- ESC Meeting on March 22: Work Session 1 summary
- Work Session 2: present and obtain feedback on draft development scenarios
  - Community Workshops: April 15, and April 17
  - HAAB Meeting: April 20
  - ESC Meeting: April 26
  - Online Open House: April 16-30



An aerial photograph of a city, likely Philadelphia, showing a mix of residential and commercial buildings, streets, and green spaces. A prominent highway with multiple lanes and traffic is visible in the upper middle section. The entire image is overlaid with a semi-transparent teal color. Centered on the image is the text "Thank You" in a bold, white, sans-serif font.

**Thank You**

# NEXT STEPS





# Six-month Work Plan

- Independent Cover Assessment
  - *concepts*
  - *evaluation framework*
- Project branding
  - *draft brand options*
- Urban design
  - *air quality*
  - *local streets*
  - *early work packages*
- Performance Measures

# THANK YOU!

[www.i5RoseQuarter.org](http://www.i5RoseQuarter.org)



**I-5 ROSE QUARTER**  
IMPROVEMENT PROJECT